

MINUTES

Ordinary Meeting of Council

Tuesday 24 March 2015

6.00pm

City of Albany Council Chambers

CITY OF ALBANY COMMUNITY STRATEGIC PLAN (ALBANY 2023)

VISION

Western Australia's most sought after and unique regional city to live, work and visit.

VALUES

All Councillors, Staff and Volunteers at the City of Albany will be...

Focused: on community outcomes

This means we will listen and pay attention to our community. We will consult widely and set clear direction for action. We will do what we say we will do to ensure that if it's good for Albany, we get it done.

United: by working and learning together

This means we will work as a team, sharing knowledge and skills. We will build strong relationships internally and externally through effective communication. We will support people to help them reach their full potential by encouraging loyalty, trust, innovation and high performance.

Accountable: for our actions

This means we will act professionally using resources responsibly; (people, skills and physical assets as well as money). We will be fair and consistent when allocating these resources and look for opportunities to work jointly with other directorates and with our partners. We will commit to a culture of continuous improvement.

Proud: of our people and our community

This means we will earn respect and build trust between ourselves, and the residents of Albany through the honesty of what we say and do and in what we achieve together. We will be transparent in our decision making and committed to serving the diverse needs of the community while recognising we can't be all things to all people.

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D	Works & Services Committee	

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Planning & Development Committee

1. DECLARATION OF OPENING

<u>6:00:54 PM</u> The Mayor declared the meeting open.

2. PRAYER AND ACKNOWLEDGEMENT OF TRADITIONAL LAND OWNERS

"Heavenly Father, we thank you for the peace and beauty of this area. Direct and prosper the deliberations of this Council for the advancement of the City and the welfare of its people. Amen."

"We would like to acknowledge the Noongar people who are the Traditional Custodians of the Land.

We would also like to pay respect to Elders both past and present".

3. RECORD OF APOLOGIES AND LEAVE OF ABSENCE

Mayor	Mayor D Wellington
Councillors:	
Breaksea Ward	V Calleja JP
Breaksea Ward	R Hammond
Frederickstown Ward	G Stocks
Kalgan Ward	J Price
Kalgan Ward	B Hollingworth
Vancouver Ward	S Bowles
Vancouver Ward	N Williams
West Ward	G Gregson
West Ward	A Goode JP
Yakamia Ward	R Sutton
Staff:	
Chief Executive Officer	G Foster
Deputy Chief Executive Officer	G Adams
Executive Director Planning and	

Development Services D Putland

Executive Director Community

Services C Woods
Manager City Operations M Richardson
Meeting Secretary J Williamson

Apologies:

Frederickstown Ward C Dowling (Leave of Absence)
Yakamia Ward A Hortin JP (Leave of Absence)

Executive Director Works and

Services M Thomson

Two members of the media and approximately 35 members of the public were in attendance.

4. DISCLOSURES OF INTEREST

Name	Committee/Report	Nature of Interest
	Item Number	
Councillor Bowles	CS018	Impartiality. The nature of the interest being that Councillor Bowles' children are members of the Albany Swim Club. Councillor Bowles remained in the Chamber and participated in the discussion and vote.
Councillor Bowles	PD077	Impartiality. The nature of the interest being that Councillor Bowles did not originally associate with the proponent's company name as this is their family trust. Councillor Bowles and her husband have had general business discussions with the proponent regarding options for a potential future community based development on this site once this is rezoned. There is no contractual arrangement, nor do Councillor Bowles and her husband have any other business association with this proponent. It may or may not proceed. Councillor Bowles remained in the Chamber and participated in the discussion and vote.

5. REPORTS OF MEMBERS

<u>6:02:31 PM</u> Councillor Hammond Summary of key points:

Encouraging discussions at the last Economic Development Committee

<u>6:03:47 PM</u> Councillor Gregson Summary of key points:

• Passed on thanks from the Torbay Progress Association to Works and Services staff for the recent road upgrades in the area.

<u>6:04:21 PM</u> Councillor Williams Summary of key points:

- Recent discussions regarding the proposed NBN Towers;
- Bus shelter and footpath Lakeside;
- Drome Road drainage upgrades; and
- Napier Tennis Club new court surface

6:05:33 PM Councillor Stocks

Summary of key points:

- Artificial Reef tender released; and
- National Geographic photography session at the National Anzac Centre.

6:07:50 PM

Mayor's Report.

A summary of engagements undertaken for February and March 2015:

- Interview with GWN to talk of the Trails Strategy;
- Council Open Forum-Redmond Hall;
- Business Luncheon with City of Albany CEO, Councillors, Executive Management Team and Mr Rob Delane, Director General of Agriculture;
- Meeting with Mr Rod Hedderwick regarding Albany Technology Park and the changes to Anson Road and Albany Highway with regard to Milpara land development;
- Taste Great Southern-Winemaker Dinner with 3Drops and Castelli Estate;
- HMAS Perth (1) Annual Memorial Service;
- Private Citizenship Ceremony;
- Morning Tea-Red Cross Blood Service;
- LGMA Challenge video interview;
- Sports Person of the Year Awards;
- MS Swim Prize giving;
- Mayor's XI v President's XI Coin Toss;
- Meeting with Mr Peter Snow;
- Meeting with Mr Mark Webb, CEO of Botanic Gardens and Parks Authority regarding the Regional Botanic Park;
- Middleton Beach discussions with Ms Derryn Belford of Tourism WA and Mr Stuart Nahajski, Land Corp;
- WARCA Meeting in Bunbury;
- CEO Recruitment Committee Meeting:
- Great Southern Institute of Technology 2015 Award Ceremony;
- Lunch with Senior Deputy Vice Chancellor Professor Dawn Freshwater;
- Green Skills Great Southern Sustainable Living Festival;
- Meeting with Mr Noel Chambers and Manager Tourism Development and Services regarding Taxi's;
- Meeting with Mr Will Piercey, CBH Albany regarding the proposed rail loops;
- Bendigo Bank and Albany Community Bank-2015 WA State Conference Official Dinner;
- Friendship Force Inbound Exchange Afternoon Tea-Bristol UK;
- Rotary Anzac Conference;
- · Relay for Life Opening Ceremony;
- Taste Great Southern-'From the Seas of The Great Southern' Luncheon with Chef Peter Manifis;
- Introduction to Community Development with Mr Peter Kenyon;
- Albany Advertiser photo- Heritage Awards;
- Women Pilots Relay Flight in Albany;
- Youth Focus-Hawaiian Ride for Youth; and
- Order of Australia Civic Reception.

RESOLUTION

VOTING REQUIREMENT: SIMPLE MAJORITY

MOVED: COUNCILLOR BOWLES

SECONDED: COUNCILLOR GREGSON

THAT the Mayor's Report be RECEIVED.

CARRIED 11-0

- 6. RESPONSE TO PREVIOUS PUBLIC QUESTIONS TAKEN ON NOTICE Nil.
- 7. PUBLIC QUESTION TIME

<u>6:11:06 PM</u> Mr Brian Stamp, 548 Frenchman Bay Road, Little Grove Summary of key points:

 Spoke in opposition to the proposed location of the NBN tower in Barrass Road, Little Grove.

<u>6:15:34 PM</u> Mr Greg Mair, 44 Barrass Road, Little Grove Summary of key points:

 Spoke in opposition to the proposed location of the NBN Tower in Barrass Road, Little Grove.

<u>6:19:57 PM</u> Mr Robert Tweddle, Robinson Road, Robinson Summary of key points:

Spoke in opposition to the proposed location of the NBN Tower, Robinson Road.

<u>6:22:01 PM</u> Ms Margaret Walmsley, 308 Robinson Road, Robinson Summary of key points:

• Spoke in opposition to the proposed location of the NBN Tower in Robinson Road, Robinson.

<u>6:23:34 PM</u> Mr Richard Vogwill, La Perouse Road, Goode Beach Mr Vogwill's Tabled Address is detailed at Appendix A.

• Addressed Council regarding PD075: Consideration of Local Development Plan-Lot 1 and 2 Frenchman Bay Road, Frenchman Bay.

<u>6:27:44 PM</u> Mr Bill Evans, Lets Party Hire Summary of key points:

 Addressed Council regarding the Buy Local Policy, and the recent purchase of marquees by the City for events.

<u>6:29:17 PM</u> Mr Scott Penfold, Harley Dykstra Summary of key points:

 Addressed Council regarding PD075: Consideration of Local Development Plan-Lot 1 and 2 Frenchman Bay Road, Frenchman Bay.

<u>6:29:49 PM</u> Mr Don Dufty, 6 Lunar Rise, McKail Summary of key points:

- Thanked Works and Services and Planning and Development staff for addressing parking issues in the CBD, the improved streetscape; and the installation of a bus shelter in Lakeside;
- Supported Councillor Calleja's Amended Motion for CSF153: Wards and Representation Review.

<u>6:32:10 PM</u> Mr John Cannon, Albany Swim Club Summary of key points:

 Spoke in support of CS018: Community Sporting and Recreation Facilities Fund-2014-15 Small Grant Round Applications, and the request for funding for the Albany Swim Club.

<u>6:33:13 PM</u> Ms Miriam Lang, Treasurer, Albany Rifle Club Ms Lang's Tabled Address is detailed at Appendix A.

 Spoke in support of the recommendation for funding contained in CS018: Community Sporting and Recreation Facilities Fund-2014-15 Small Grant Round Applications.

<u>6:37:53 PM</u> Mr Troy Pillage, 12 Monroe Court, Robinson Summary of key points:

Spoke in opposition to the proposed location of the NBN tower in Robinson.

<u>6:41:08 PM</u> Mr Alan Gibson, 35 Barrass Road, Little Grove Summary of key points:

• Spoke in opposition to the proposed location of the NBN Tower in Little Grove.

<u>6:43:21 PM</u> Mr Roland Paver, 12 La Perouse Road, Goode Beach Summary of key points:

 Addressed Council regarding PD075: Consideration of Local Development Plan-Lot 1 and 2 Frenchman Bay Road, Frenchman Bay.

<u>6:47:12 PM</u> Mr Phillip Douglas, 112 Clayton Street, Little Grove Summary of key points:

• Spoke in opposition to the proposed NBN Tower in Little Grove.

<u>6:51:32 PM</u> Ms Katy Shekell, 245 Robinson Road, Robinson Summary of key points:

• Spoke in opposition to the proposed NBN Tower location in Robinson.

<u>6:56:00 PM</u> Ms Andrea Hardwick, 63 Barrass Road, Little Grove Summary of key points

Spoke in opposition to the proposed location of the NBN Tower in Little Grove.

<u>7:00:11 PM</u> Ms Mary Bunn, 308 Robinson Road, Robinson Summary of key points:

• Spoke in opposition to the proposed NBN Tower location in Robinson.

<u>7:01:40 PM</u> Ms Lorraine Tweddle, Robinson Road, Robinson Summary of key points:

• Spoke in opposition to the proposed location of the NBN Tower in Robinson.

7:02:48 PM There being no further speakers the Mayor declared Public Question Time closed.

8. APPLICATIONS FOR LEAVE OF ABSENCE

RESOLUTION

VOTING REQUIREMENT: SIMPLE MAJORITY

MOVED: COUNCILLOR WILLIAMS
SECONDED: COUNCILLOR GREGSON

THAT Councillor Stocks be granted Leave of Absence for the period 20 April 2015 to

12 May 2015.

CARRIED 11-0

RESOLUTION

VOTING REQUIREMENT: SIMPLE MAJORITY

MOVED: COUNCILLOR PRICE

SECONDED: COUNCILLOR CALLEJA

THAT Councillor Hammond be granted Leave of Absence for the month of April 2015.

CARRIED 11-0

RESOLUTION

VOTING REQUIREMENT: SIMPLE MAJORITY

MOVED: COUNCILLOR GREGSON SECONDED: COUNCILLOR PRICE

THAT Councillor Calleja be granted Leave of Absence for the first week of May 2015.

CARRIED 11-0

RESOLUTION

VOTING REQUIREMENT: SIMPLE MAJORITY

MOVED: COUNCILLOR GOODE SECONDED: COUNCILLOR SUTTON

THAT Councillor Gregson be granted Leave of Absence for the month of April 2015.

CARRIED 11-0

- 9. PETITIONS AND DEPUTATIONS Nil
- 10. CONFIRMATION OF MINUTES

RESOLUTION

VOTING REQUIREMENT: SIMPLE MAJORITY

MOVED: COUNCILLOR BOWLES

SECONDED: COUNCILLOR GREGSON

THAT the minutes of the Ordinary Council Meeting held on 24 February 2015, as previously distributed, be CONFIRMED as a true and accurate record of proceedings.

CARRIED 11-0

- 11. PRESENTATIONS Nil.
- 12. UNRESOLVED BUSINESS FROM PREVIOUS MEETINGS Nil.

ED021: REVIEW OF CITY OF ALBANY ECONOMIC DEVELOPMENT STRATEGY 2013-2017

Report Prepared by : General Manager Business & Economic Development (D Lee)
Responsible Officer : General Manager Business & Economic Development (D Lee)

Responsible Officer's Signature:

Deaulli

STRATEGIC IMPLICATIONS

- 1. This item relates to the following elements of the City of Albany Strategic Community Plan 2023 and Corporate Business Plan 2014-2018:
 - a. **Key Theme**: Smart prosperous and growing
 - b. Strategic Objective:
 - 1.1 To foster education, training and employment opportunities that support economic development.
 - 1.2 To strengthen our region's economic base
 - 1.3 To develop and promote Albany as a unique and sought-after visitor destination
 - c. Strategic Initiative:
 - 1.1.1 Advocate for and support initiatives that lead to education sector and employment growth.
 - 1.2.1 Revitalise and promote the central City area
 - 1.2.2 Strengthen our economy by supporting business innovation and diversity
 - 1.3.1 Encourage, support and deliver significant events that promote our region
 - 1.3.2 Promote the Albany region as a sought after and iconic tourism destination

In Brief:

- The City of Albany's Economic Development Strategy was adopted by Council on 4 October 2013.
- The term of this Strategy is from 2013-2017. A mid-term review is timely and appropriate.

RECOMMENDATION

ED021: RESOLUTION

VOTING REQUIREMENT: SIMPLE MAJORITY

MOVED: COUNCILLOR GOODE SECONDED: COUNCILLOR SUTTON

THAT Council NOTE that the Chief Executive Officer:

- (1) Has initiated an internal REVIEW of the City of Albany Economic Development Strategy 2013 2017; and
- (2) Will REPORT the findings and recommendations to the Economic Development Committee within three months.

CARRIED 11-0

ED021 11 **ED021**

ED021: COMMITTEE RECOMMENDATION

MOVED: COUNCILLOR BOWLES SECONDED: COUNCILLOR CALLEJA

THAT the Responsible Officer Recommendation be ADOPTED.

CARRIED 9-0

ED021: RESPONSIBLE OFFICER RECOMMENDATION

THAT Council NOTE that the Chief Executive Officer:

- (1) Has initiated an internal REVIEW of the City of Albany Economic Development Strategy 2013 2017; and
- (2) Will REPORT the findings and recommendations to the Economic Development Committee within three months.

BACKGROUND

- 2. The term of the City of Albany Economic Development Strategy 2013-2017 is five years.
- 3. Since adoption of the Strategy a number of external and internal changes have occurred that influence the Strategy, its derivative initiatives and means of implementation.
- 4. It is timely and appropriate for the Strategy to be reviewed to assess its fit with the City's present economic direction and to inform development of a succeeding strategy.

DISCUSSION

- 5. The pursuit of economic growth through implementation of an economic development strategy has recently gained higher precedence within the City with the creation of a new business and economic development portfolio and the creation of a General Manager with responsibilities for this area of activity.
- 6. Conduct of a review will interrogate and validate the suitability of the existing Strategy and / or provide recommendations for its modification to reflect changes in the internal and external environment.
- 7. The review will inform development of the Economic Development Strategy for the succeeding five year period.

GOVERNMENT & PUBLIC CONSULTATION

- 8. In conducting this review of the Economic Development Strategy 2013-2017, the General Manager Business and Economic Development will consult with key internal and external stakeholders including but not limited to Great Southern Development Commission, Regional Development Australia, Albany Chamber of Commerce and Industry and Tourism Western Australia.
- 9. No Statutory requirement exists to give public notice or invite comment.

STATUTORY IMPLICATIONS

- 10. There are no statutory implications relating to this item.
- 11. Voting requirement for this item is **SIMPLE MAJORITY**

POLICY IMPLICATIONS

12. There are no policy implications relating to this item.

ED021 12 **ED021**

RISK IDENTIFICATION & MITIGATION

13. The risk identification and categorisation relies on the City's Enterprise Risk Management Framework.

Risk	Likelihood	Consequence	Risk	Mitigation
			Analysis	
Organisational Operations	Possible	Moderate	Medium	Refer to Economic Development
A non timely review by the				Committee for further review and
appointed officer may result in				representation to Council
missed opportunities that have				
presented post the formulation				
and adoption of the strategy.				

FINANCIAL IMPLICATIONS

14. No specifically attributable financial implications arise through the conduct of this review.

LEGAL IMPLICATIONS

15. Nil

ENVIRONMENTAL CONSIDERATIONS

16. Nil

ALTERNATE OPTIONS

- 17. Council may elect to halt the review and adhere to the current City of Albany Economic Development Strategy 2013-2017.
- 18. Council may elect to direct appointment of an external consultant to conduct a review.

SUMMARY CONCLUSION

- 19. The term of the City of Albany Economic Development Strategy 2013-2017 was five years.
- 20. The Strategy is at mid-point in its implementation and a review is timely.
- 21. The position of General Manager Business and Economic Development is new and it is appropriate that the review is conducted in association with the creation of this position.
- 22. Conduct of the review will interrogate and validate the appropriateness of the existing strategy and / or provide recommendations for its modification to reflect changes in the internal and external environment.
- 23. The review will inform development of the economic development strategy for the succeeding five year period.

Consulted References	: City of Albany Strategic and Community Plan 2023 and	
		Corporate Business Plan 2014-2018.
File Number (Name of Ward)		ED.PLA.4 (All Wards)
Previous Reference	:	OCM 26/11/2013 Report ED005

ED021 13 **ED021**

CS018: COMMUNITY SPORTING AND RECREATION FACILITIES FUND - 2014/2015 SMALL GRANT ROUND APPLICATIONS

Attachments: Albany Rifle Club Assessment SheetReport Prepared by: Manager Recreation Services (S. Stevens)Responsible Officer(s):: Executive Director Community Services

(C Woods)

Responsible Officer's Signature:



STRATEGIC IMPLICATIONS

The Centennial Park Sporting Precinct Master Plan and Concepts relates to the following <u>City</u> of Albany Strategic Community Plan 2023 and <u>Corporate Business Plan 2013-2017</u>:

- a. Key Theme: 4. A Sense of Community
- b. **Strategic Objective:** 4.2 To create interesting places, spaces and events that reflect our community's identity, diversity and heritage
- c. Strategic Initiative: 4.2.1 Sport & Recreation Infrastructure

In Brief:

- To seek Council endorsement of the priority ranking for the submitted Community Sport and Recreation Facility Fund (CSRFF) small grant funding round.
- Seek Council's support to provide funding assistance to the Albany Rifle Club upon a successful CSRFF small grant application.

RECOMMENDATION

Councillor Bowles declared an Impartiality Interest in this item. Councillor Bowles remained in the Chamber and participated in the discussion and vote.

CS018: RESOLUTION 1 (AMENDED RESPONSIBLE OFFICER RECOMMENDATION 1)

VOTING REQUIREMENT: SIMPLE MAJORITY

MOVED: COUNCILLOR CALLEJA SECONDED: COUNCILLOR SUTTON

THAT Council RANK the CSRFF applications in the following order for the CSRFF February 2015 Funding Round:

- 1. Albany Rifle Club-Kitchen Renovation-Small Grant (ranked one of two); and
- 2. Albany Swim Club-Diving Block Upgrade-Small Grant (ranked two of two).

CARRIED 11-0

CS018: RESOLUTION 2 (AMENDED RESPONSIBLE OFFICER RECOMMENDATION 2)

VOTING REQUIREMENT: SIMPLE MAJORITY

MOVED: COUNCILLOR GREGSON SECONDED: COUNCILLOR SUTTON

THAT Council:

- 1. APPROVE a total of \$8,745.85 (ex GST) from the 14-15 budget to the Albany Rifle Club community sporting project as Council's one third commitment upon successful CSRFF application.
- 2. APPROVE a total of \$8,468.70 (ex GST) from the 14-15 budget to the Albany Swim Club community sporting project as Council's one third commitment upon successful CSRFF application.

CARRIED 11-0

Officers Reason (Manager Recreation Services S Stevens):

City staff presented a report to the Community Services Committee meeting held on 3 March 2015. Only one application was originally received for consideration for CSRFF funding, and the Responsible Officer Recommendation reflected this in ranking that application one of one.

City staff have subsequently received on 3 March 2015, a request from the Department of Sport and Recreation to consider a late CSRFF application from the Albany Swim Club to replace and upgrade the dive blocks at the Albany Leisure and Aquatic Centre (ALAC). The following additional information is provided about the project and funding application:

Albany Swim Club - Diving Block Upgrade

- The funding application is a small grants application to replace and upgrade the dive blocks (8) with Legacy Launch Platforms (8).
- The dive blocks that are currently in place at ALAC are permanently fixed to the floor and
 can only be used under the supervision of a qualified supervisor. Currently the dive blocks
 have "no diving" signs placed on them to prevent unsupervised access; however this does
 not physically prevent patrons from using them. The Legacy Launch Platforms are
 removable and will eliminate a safety hazard when not in use by the clubs.
- The platforms are suitable for use in State sanctioned swim meets and assist with preparation of swimmers for both state and national competition.
- Total project cost is \$25,406.11
- The Albany Swim Club is contributing a third of the project costs and is seeking a one third contribution from the City of Albany (\$8,468.70).
- The project is well planned and will provide competitors with up to date equipment...
- The City and the Albany Swim Club have consulted with the Department of Sport and Recreation and the Great Southern Manager has indicated that the project meets the criteria and would be supported at a regional level.

CS018: COMMITTEE RECOMMENDATION 1

That Council RANK the CSRFF application in the following order for the CSRFF February 2015 Funding Round:

1. Albany Rifle Club – Kitchen Renovation - Small Grant (ranked one of one)

CS018: COMMITTEE RECOMMENDATION 1

MOVED: COUNCILLOR HOLLINGWORTH SECONDED: COUNCILLOR WILLIAMS

THAT the Responsible Officer Recommendation 1 be ADOPTED.

CARRIED 5 - 0

CS018: RESPONSIBLE OFFICER RECOMMENDATION 1

That Council RANK the CSRFF application in the following order for the CSRFF February 2015 Funding Round:

1. Albany Rifle Club – Kitchen Renovation - Small Grant (ranked one of one)

CS018: COMMITTEE RECOMMENDATION 2

That Council APPROVE a total of \$8,745.85 (exc GST) from the 14/15 budget to the Albany Rifle Club, community sporting project as the Councils one third commitment upon successful CSRFF application.

CS018: COMMITTEE RECOMMENDATION 2

MOVED: COUNCILLOR HORTIN

SECONDED: COUNCILLOR HOLLINGWORTH

THAT the Responsible Officer Recommendation 2 be ADOPTED.

CARRIED 5-0

CS018: RESPONSIBLE OFFICER RECOMMENDATION 2

That Council APPROVE a total of \$8,745.85 (exc GST) from the 14/15 budget to the Albany Rifle Club, community sporting project as the Councils one third commitment upon successful CSRFF application.

BACKGROUND

- The Community Sport and Recreation Facilities Fund (CSRFF) administered by the Department of Sport and Recreation (DSR) has three rounds of available funds including two small grant funding rounds per year and an annual/forward planning funding round.
- 2. The CSRFF program is a \$20 million program. All three rounds are often oversubscribed and clubs may need to reapply on a number of occasions to be successful.
- 3. The Small Grants Round targets community sport projects where the financial value of the total project is from \$5,000 up to \$200,000 and is delivered within a 12 month period.
- 4. Applicants must be either a local government authority or a not-for-profit sport or community organisation incorporated under the WA Associations Incorporation Act 1987.
- 5. Clubs must demonstrate equitable access to the public on a short term and casual basis.
- 6. The land on which the facility is to be developed must be one of the following:
 - Crown reserve
 - Land owned by a public authority
 - Municipal property
 - Land held for public purposes by trustees under a valid lease, title or trust deed that adequately protects the interests of the public.
- 7. Applicants must liaise with their Local Government regarding planning and building approvals pertinent to their project.
- 8. The Local Government has an opportunity to assess all relevant applications and to rank applications in priority order for the municipality.
- 9. Whilst there is no obligation for Local Government to contribute to the community sporting projects local government is viewed as a key funding partner in supporting improved community sporting amenities
- 10. The Department of Sport and Recreation application form calls for applications to be initially submitted to the Local Government within which the project proposal is located.
- 11. An element of the assessment process involves Council consideration and priority ranking of applications received. The applications are then submitted to the Department of Sport and Recreation on behalf of the applicants prior to March 30 2015.
- 12. Once the assessment process from Local Government Authorities are complete all applications received from Western Australian organisations are assessed by the relevant State Sporting Association and the Department of Sport and Recreation CSRFF Committee against a number of criteria, with the final decision on funding being at the discretion of the Minister for Sport and Recreation.

DISCUSSION

- 13. The grant guidelines require Council to provide a ranking for the projects.
- 14. The Department of Sport and Recreation provides guidance for Local Government Authorities to assess each submission. This assessment uses the following criteria and a project rating of satisfactory/unsatisfactory or not relevant:
 - Project justification
 - Planned approach
 - Community input
 - Management planning
 - Access and opportunity
 - Design
 - Financial viability
 - Coordination
 - Potential to increase physical activity
 - Sustainability

with overall project rating, being:

- Well planned and needed by municipality
- Well planned and needed by applicant
- · Needed by municipality, more planning required
- · Needed by applicant, more planning required
- · Idea has merit, more planning work needed
- Not recommended.
- 15. Applications have been ranked on the strength of the applications, participation numbers, ability to increase physical activity and potential impact as well as consultation with the Department of Sport and Recreation and the applicant.
- 16. The following additional information is provided about the projects and funding application:

Albany Rifle Club - Kitchen Refurbishment

- The funding application is a small grants application to refurbish the club house kitchen,
- Located on Frenchman Bay Road the Albany Rifle Club is the only rifle club in Albany. The club has a membership of approx 30 members.
- The club amenities are well maintained by their strong group of volunteers. The facilities were established in 1982 and are over 30 years old. The kitchen has simply reached the end of its life and now requires renovation.
- With the closure of the Swanbourne Range in Perth the state body (WA Rifle Association) is seeking to relocate the annual State Queens Prize Target Rifle Shooting competition. The renovation of the kitchen will support the club to bid and host state and national rifle events.

17. The below ranking recommendation has been provided based on the applicant meeting the required criteria and its overall project ranking:

RANK	ORGANISATION	PROJECT DETAIL	OVERALL PROJECT RATING
1	Albany Rifle Club	Kitchen Refurbishment	Well planned and needed by applicant.

- 18. A completed Project Assessment Sheet for the application is attached:
 - Albany Rifle Club Kitchen Refurbishment

GOVERNMENT & PUBLIC CONSULTATION

- 19. The Department of Sport and Recreation's Regional Manager for the Great Southern has been consulted with by the applicant and the City of Albany.
- 20. The City of Albany conducted a site visit (22/1/2015) and provided advice on the council processes and support with the grant applications.

STATUTORY IMPLICATIONS

- 21. While there is no statutory requirement, Council has the opportunity to provide a recommendation that ranks applications in priority order for the City of Albany.
- 22. It should be noted that the Department of Sport and Recreation will make the final decision on funding allocation.

POLICY IMPLICATIONS

23. The Recreation Planning Strategy adopted in 2008 has been applied in ranking the submissions.

RISK IDENTIFICATION & MITIGATION

Risk	Likelihood	Consequence	Risk Analysis	Mitigation
Reputation & Community Property. Failure to secure required funding may result in the condition of the amenities deteriorating to an unsafe condition.	Possible	Moderate	Medium	Support the funding application, or work with City officers to source other funding streams.
Reputation & Financial. Failure to upgrade facilities may result in missed economic and social opportunities that result from attracting and hosting state shooting events.	Possible	Major	High	Support the funding application, or work with City officers to source other funding streams.

FINANCIAL IMPLICATIONS

- 24. The City allocated a total of \$75,000 Capital Seed Funding for Sporting Clubs in the 14/15 financial year to assist in the development and maintenance of community sporting infrastructure as determined through the CSRFF funding process.
- 25. The City has a reserve Capital Seed Fund for Sporting Clubs that had \$60,000 unspent at the end of 13/14 to be expended in future financial years. Total of 13/14 and 14/15 is \$135,000.
- 26. The Capital Seed Reserve Fund has been established to assist with leveraging State Government funds for sporting clubs. Funds from unsuccessful grant applications are returned to the Capital Seed Reserve Fund to be reused for other grant applications.
- 27. The City has allocated \$94,858.66 to date.
- 28. The projected total cost for the project is \$26,237.57. The club has requested a total of \$8,745.85 from Council. A balance of \$31,395.49 will remain following this allocation. The following table provides budget detail of the application received.

Organisation	Project detail	Total project cost (ex GST)	Applicant contribution (ex GST) [inc voluntary component]	CSRFF Grant (ex GST)	Proposed Other state or federal funding (ex GST)	Proposed Council contribution (ex GST)
Albany Rifle Club	Kitchen Refurbishment	\$26,237.57	\$8,745.85	\$8,745.85	Nil	\$8,745.85

LEGAL IMPLICATIONS

29. N/A

ENVIRONMENTAL CONSIDERATIONS

30. There are no environmental impacts associated with the Albany Rifle Club Project.

ALTERNATE OPTIONS

- 31. Council can change the priority order of the responsible officers recommended ranking for the project.
- 32. Council can choose not to provide funding assistance.

SUMMARY CONCLUSION

- 33. The Department of Sport and Recreation provides local government with an opportunity to assess received applications and to rank applications in priority order for the municipality.
- 34. The Albany Rifle Club Project satisfactorily meets the criteria provided by the Department of Sport and Recreation. This project's rating is considered well planned and needed by the applicant. Ranked one of one.
- 35. The Department of Sport and Recreation requires a response from the City of Albany on the priority ranking order by 30 March 2015.

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Consulted References	:	CS010 (OCM 25/03/14
File Number (Name of Ward)	:	(All Wards)
Previous Reference	:	Nil

CSF147: FINANCIAL ACTIVITY STATEMENT - JANUARY 2015

Proponent : City of Albany

Attachments : Financial Activity Statement

Report Prepared by : Financial Accountant (S Beech)

Responsible Officer : Deputy Chief Executive Officer (G Adams)

Responsible Officer's Signature:

fill

RECOMMENDATION

CSF147: RESOLUTION

VOTING REQUIREMENT: SIMPLE MAJORITY

MOVED: COUNCILLOR STOCKS SECONDED: COUNCILLOR BOWLES

THAT Council RECEIVE the Financial Activity Statement for the period ending 31 January

2015.

CARRIED 11-0

CSF147: COMMITTEE RECOMMENDATION

MOVED: COUNCILLOR PRICE

SECONDED: COUNCILLOR CALLEJA

THAT the Responsible Officer Recommendation be ADOPTED.

CARRIED 8-0

CSF147: RESPONSIBLE OFFICER RECOMMENDATION

THAT Council RECEIVE the Financial Activity Statement for the period ending 31 January 2015.

BACKGROUND

- 1. The Statement of Financial Activity for the period ending 31 January 2015 has been prepared and is attached.
- 2. In addition to the statutory requirement to provide Council with a Statement of Financial Activity, the City provides Council with a monthly investment summary to ensure the performance of the investment portfolio is in accordance with anticipated returns and complies with the Investment of Surplus Funds Policy.

DISCUSSION

- 3. In accordance with section 34(1) of the *Local Government (Financial Management)*Regulations 1996, the City of Albany is required to prepare each month a Statement of Financial Activity reporting on the revenue and expenditure of the local authority.
- 4. The requirement for local governments to produce a Statement of Financial Activity was gazetted in March 2005 to provide elected members with a greater insight in relation to the ongoing financial performance of the local government.
- 5. Additionally, each year a local government is to adopt a percentage or value to be used in Statements of Financial Activity for reporting material variances. Variations in excess of \$50,000 are reported to Council.

CSF147 22 **CSF147**

6. These financial statements are still subject to further yearend adjustments and have not been audited by the appointed auditor.

"Please note that rounding errors may occur when whole numbers are used, as they are in the reports that follow. The 'errors' may be \$1 or \$2 when adding sets of numbers. This does not mean that the underlying figures are incorrect."

STATUTORY IMPLICATIONS

- 7. Section 34 of the Local Government (Financial Management) Regulations 1996 provides:
 - (1) A local government is to prepare each month a statement of financial activity reporting on the source and application of funds, as set out in the annual budget under regulation 22 (1)(d), for that month in the following detail
 - (a) annual budget estimates, taking into account any expenditure incurred for an additional purpose under section 6.8(1)(b) or (c);
 - (b) budget estimates to the end of the month to which the statement relates;
 - (c) actual amounts of expenditure, revenue and income to the end of the month to which the statement relate
 - (d) material variances between the comparable amounts referred to in paragraphs (b) and (c); and
 - (e) the net current assets at the end of the month to which the statement relates.
 - (2) Each statement of financial activity is to be accompanied by documents containing
 - (a) an explanation of the composition of the net current assets of the month to which the statement relates, less committed assets and restricted assets;
 - (b) an explanation of each of the material variances referred to in sub regulation (1)(d); and
 - (c) such other supporting information as is considered relevant by the local government.
 - (3) The information in a statement of financial activity may be shown
 - (a) according to nature and type classification;
 - (b) by program; or
 - (c) by business unit
 - (4) A statement of financial activity, and the accompanying documents referred to in sub regulation (2), are to be
 - (a) presented at an ordinary meeting of the council within 2 months after the end of the month to which the statement relates; and
 - (b) recorded in the minutes of the meeting at which it is presented.

POLICY IMPLICATIONS

- 8. The City's 2014/15 Annual Budget provides a set of parameters that guides the City's financial practices.
- 9. The Investment of Surplus Funds Policy stipulates that the status and performance of the investment portfolio is to be reported monthly to Council.

FINANCIAL IMPLICATIONS

10. Expenditure for the period ending 31 January 2015 has been incurred in accordance with the 2014/15 proposed budget parameters. Details of any budget variation in excess of \$50,000 (year to date) follow. There are no other known events which may result in a material non recoverable financial loss or financial loss arising from an uninsured event.

File Number (Name of Ward) : FM.FIR.2 - All Wards

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CSF148: LIST OF ACCOUNTS FOR PAYMENT - FEBRUARY 2015

Proponent : City of Albany

Attachments : List of Accounts for Payment Report Prepared by : Financial Accountant (S Beech)

Responsible Officer : Executive Director Corporate Services (G Adams)

Responsible Officer's Signature:

fill-

RECOMMENDATION

CSF148: RESOLUTION

VOTING REQUIREMENT: SIMPLE MAJORITY

MOVED: COUNCILLOR GREGSON

SECONDED: COUNCILLOR HOLLINGWORTH

That Council received the list of accounts authorised for payment under delegated authority to the Chief Executive Officer for the period ending 15 February 2015 totalling \$4,159,137.11.

CARRIED 11-0

CSF148: COMMITTEE RECOMMENDATION

MOVED: COUNCILLOR GREGSON SECONDED: COUNCILLOR CALLEJA

That the Responsible Officer Recommendation be ADOPTED.

CARRIED 8-0

CSF148: RESPONSIBLE OFFICER RECOMMENDATION

MOVED: COUNCILLOR GREGSON SECONDED: COUNCILLOR CALLEJA

That Council received the list of accounts authorised for payment under delegated authority to the Chief Executive Officer for the period ending 15 February 2015 totalling

\$4,159,137.11.

CARRIED 8-0

BACKGROUND

1. Council has delegated to the Chief Executive Officer the exercise of its power to make payments from the City's municipal and trust funds. In accordance with Regulation 13 of the *Local Government (Financial Management) Regulations 1996*, a list of accounts paid by the Chief Executive Officer is to be provided to Council.

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DISCUSSION

2. The table below summarises the payments drawn from the municipal fund for the period ending 15 February 2015. Please refer to the Attachment to this report for further details.

Municipal Fund

Trust	\$0.00
Credit Cards	\$12,718.29
Payroll	\$1,143,136.36
Cheques	\$76,333.46
Electronic Funds Transfer	\$2,926,949.00

TOTAL \$4,159,137.11

3. As at 15 February 2015, the total outstanding creditors, stands at \$306,299.08 and made up as follows:

Current	\$288,349.50
30 Days	\$20,191.68
60 Days	\$0.00
90 Days	-\$2,242.10

TOTAL <u>\$306,299.08</u>

Cancelled cheques: Nil

STATUTORY IMPLICATIONS

- 4. Regulation 12(1)(a) of the *Local Government (Financial Management) Regulations 1996*, provides that payment may only be made from the municipal fund or a trust fund if the Local Government has delegated this function to the Chief Executive Officer or alternatively authorises payment in advance.
- 5. The Chief Executive Officer has delegated authority to make payments from the municipal and trust fund.
- 6. Regulation 13 of the *Local Government (Financial Management) Regulations 1996* provides that if the function of authorising payments is delegated to the Chief Executive Officer, then a list of payments must be presented to Council and recorded in the minutes.

POLICY IMPLICATIONS

7. Expenditure for the period to 15 February 2015 has been incurred in accordance with the 2014/2015 budget parameters.

FINANCIAL IMPLICATIONS

8. Expenditure for the period to 15 February 2015 has been incurred in accordance with the 2014/2015 budget parameters.

SUMMARY CONCLUSION

9. That list of accounts have been authorised for payment under delegated authority.

File Number (Name of Ward)	:	FM.FIR.2 - All Wards
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CSF148 25 **CSF148**

DELEGATED AUTHORITY REPORTS - DECEMBER 2014 AND CSF149: **JANUARY 2015**

Proponent : City of Albany

Attachments : Executed Document and Common Seal Report

Report Prepared by : Personal Assistant to the DCEO (H Bell)

Responsible Officer : Chief Executive Officer (G Foster)

Responsible Officer's Signature:

Saharsh

RECOMMENDATION

CSF149: RESOLUTION

VOTING REQUIREMENT: SIMPLE MAJORITY

MOVED: COUNCILLOR SUTTON SECONDED: COUNCILLOR STOCKS

THAT Council RECEIVE the Delegated Authority Reports up until 15 February 2015.

CARRIED 11-0

CSF149: COMMITTEE RECOMMENDATION

MOVED: COUNCILLOR SUTTON

SECONDED: COUNCILLOR HOLLINGWORTH

THAT Council RECEIVE the Delegated Authority Reports up until 15 February 2015.

CARRIED 8-0

CSF149: RESPONSIBLE OFFICER RECOMMENDATION

THAT Council RECEIVE the Delegated Authority Reports up until 15 February 2015.

CFS150: ADOPTION OF THE BUDGET REVIEW FOR THE PERIOD ENDING 31 JANUARY 2015

Proponent : City of Albany

Attachments : Budget Review for the period ending 31 January 2015

Report Prepared by : Business Analyst/Management Accountant (D Harrison)

Responsible Officer : Executive Director Corporate Services (G Adams)

Responsible Officer's Signature:

STRATEGIC IMPLICATIONS

- 1. This item relates to the following elements of the City of Albany Strategic Community Plan 2023 and Corporate Business Plan 2014-2018:
 - a. **Key Theme**: 5. Civic Leadership.
 - b. **Strategic Objective**: 5.1. To establish and maintain sound business and governance structures.
 - c. **Strategic Initiative**: 5.1.3 Integrated Planning Framework.

In Brief:

- Local governments are required to conduct a budget review between 1 January and 31
 March each financial year which is a requirement covered by regulation 33A of the Local
 Government (Financial Management) Regulations 1996. The Department recommends a
 review of the budget early in the financial year to amend carry forward projects from
 forecast to actual.
- 3. This review is for the period ending 31 January 2015. Budget adjustments thereafter of an urgent nature will be brought to a Council Meeting as an item to be discussed when required and actioned outside of this review.

RECOMMENDATION

CSF150: RESOLUTION

VOTING REQUIREMENT: SIMPLE MAJORITY

MOVED: COUNCILLOR STOCKS SECONDED: COUNCILLOR BOWLES

THAT Council ADOPT the Budget Review for the period ending 31 January 2015.

CARRIED 11-0

CSF150: RESPONSIBLE OFFICER RECOMMENDATION

MOVED: COUNCILLOR GREGSON SECONDED: COUNCILLOR PRICE

THAT Council ADOPT the Responsible Officer Recommendation.

CARRIED 8-0

CSF150: RESPONSIBLE OFFICER RECOMMENDATION

THAT Council ADOPT the Budget Review for the period ending 31 January 2015.

BACKGROUND

- 4. Council adopted the 2014/2015 Budget on 22 July 2014 (total budget of \$107.4M comprising \$46.5M capital works, \$1.5M debt reduction and \$59.4M in operating expenditure)
- 5. This Budget Review identifies expenditure of \$2,955,840 for general works, variations and new projects. Funding of \$2,949,388 inclusive of reduction in expenditures, adjustment of grant funding, additional revenue, reserve funding and increase in opening funds has been identified in this review to maintain a surplus budget.
- 6. This budget review shows the 2014 -15 budget in a surplus position of \$130,877.
- 7. Executives, managers and officers with budget responsibility were consulted in the preparation of the Budget Review.
- 8. A copy of the Budget Review for the period ending 31 January 2015 is attached.

GOVERNMENT & PUBLIC CONSULTATION

9. Nil.

STATUTORY IMPLICATIONS

- 10. Under the *Local Government Act 1995*, Section 6.8, a local government is not to incur expenditure from its municipal fund for an additional purpose except where the expenditure:
 - a. is incurred in a financial year before the adoption of the annual budget by the local government
 - b. is authorized in advance by a resolution (absolute majority required) or;
 - c. is authorized in advance by the mayor in an emergency.

POLICY IMPLICATIONS

11. Nil.

RISK IDENTIFICATION & MITIGATION

12. The risk identification and categorisation relies on the City's <u>Enterprise Risk Management Framework</u>.

Risk	Likelihood	Consequence	Risk	Mitigation
			Analysis	
Operations. Budget review is not adopted.	Unlikely	Moderate	Medium	The existing Annual Budget would apply and proposed amendments would not apply. City Officers address areas of concern and represent for adoption.

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FINANCIAL IMPLICATIONS

BUDGET REVIEW FOR THE PERIOD ENDING 31 JANUARY 2015

This Review Maintains Council's Budget in a Surplus Position

GENERAL WORKS/VARIATIONS. (Additional Funds Required) (2,955,840)

FUNDED BY

- Reduction in Expenditure 1,097,269

- Adjustment in Grant/Contributions Funding 1,405,880

- Adjustment in Revenue 656,687

- Restricted Cash Adjustments (247,920) 2,911,916

Balance (43,924)

- Adjustment to opening funds from forecast to actual 30 June 2014 (Being adjustments at the conclusion of the annual Audit)

37,472

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137,326

- Amended 14/15 Budgeted closing funds

- Current 14/15 Budgeted closing funds

130,877

LEGAL IMPLICATIONS

13. Nil

ENVIRONMENTAL CONSIDERATIONS

14. Nil.

ALTERNATE OPTIONS

15. Adopt the Budget Review for the period ending 31 January 2015 with amendments (as specified by Council)

SUMMARY CONCLUSION

16. That Council adopt the Budget Review for the period ending 31 January 2015.

Consulted References		Adopted Budget 2014/15		
		Local Government Act 1995		
File Number (Name of Ward)	:	FM.BUG.2		
Previous Reference		Annual Budget – Ordinary Council Meeting 22 nd July 2014		

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CSF151: COMMUNITY ENGAGEMENT

Attachments : Proposed Community Engagement Council Policy

Report Prepared by : Stakeholder Relations Manager (J Gray)

Responsible Officer : Chief Executive Officer (G Foster)

Responsible Officer's Signature:

Darash

STRATEGIC IMPLICATIONS

- 1. This item relates to the following elements of the City of Albany Strategic Community Plan 2023 and Corporate Business Plan 2014-2018:
 - a. Key Theme: 5 Civic Leadership
 - b. Strategic Objectives:
 - 5.1. To establish and maintain sound business and governance structures
 - 5.3. To engage effectively with our community.
 - c. Strategic Initiatives:
 - 5.1.2. Develop informed and transparent decision making processes that meet our legal obligations.
 - 5.3.1. Develop structures and processes that engage the community.
 - 5.3.2. Improve community engagement processes and platforms.

In Brief:

Review and endorse proposed Council Policy.

RECOMMENDATION

CSF151: RESOLUTION

VOTING REQUIREMENT: SIMPLE MAJORITY

MOVED: COUNCILLOR BOWLES

SECONDED: COUNCILLOR HOLLINGWORTH

THAT Council, pursuant to Clause 2.7(2)(b) of the Local Government Act 1995, RESOLVES

to ADOPT the Community Engagement policy.

CARRIED 11-0

CSF151: COMMITTEE RECOMMENDATION

MOVED: COUNCILLOR BOWLES SECONDED: COUNCILLOR PRICE

THAT the Responsible Officer Recommendation be ADOPTED.

CARRIED 8-0

CSF151: RESPONSIBLE OFFICER RECOMMENDATION

THAT Council, pursuant to Clause 2.7(2)(b) of the *Local Government Act 1995*, RESOLVES to ADOPT the Community Engagement policy.

BACKGROUND

- 2. Council's adopted Strategic Community Plan direct City Officer's to develop structures and processes that engage the community.
- 3. This proposed Council Policy is prepared to support the following operational guidelines:
 - a. City of Albany, Community Engagement Communications Staff Toolkit (IG13118676):
 - b. How to engage with residents before your event guide (NG1542481); and
 - c. City of Albany Community Engagement Community Engagement Project Template.

DISCUSSION

4. It is requested that Council make a policy position to ensure the following guideline and subordinate processes are adhered to:

Council Policy – Community Engagement

Summary of policy statements:

- Council is committed to processes and technique that facilitate effective community engagement.
- Effective community engagement directly supports good governance, informed leadership, and delivers better decisions making, to guide the city's priorities into the future.

GOVERNMENT & PUBLIC CONSULTATION

- 5. This Policy has been endorsed by Executive Management Team on 27 January 2014 for consideration of Council.
- 6. Public will have the opportunity to provide feedback once published in the Committee and Council agenda.

STATUTORY IMPLICATIONS

7. Clause 2.7 of the *Local Government Act 1995* outlines the role of Council, which specifically includes determining the local government's policies (Clause 2.7(2)(b)).

POLICY IMPLICATIONS

8. This report proposes a new Council policy to support operational guidelines and processes.

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RISK IDENTIFICATION & MITIGATION

9. The risk identification and categorisation relies on the City's Enterprise Risk Management Framework.

Risk	Likelihood	Consequence	Risk	Mitigation
			Analysis	
Reputation. Community engagement is not followed this may cause community dissatisfaction.	Possible	Moderate	Medium	Council establish a policy that mandates Community Engagement Processes.
Operational. Council policy position is not adopted.	Unlikely	Minor	Low	Policy is referred back to Committee to address areas of concern.

FINANCIAL IMPLICATIONS

10. There are no financial implications to the acceptance of this policy.

LEGAL IMPLICATIONS

11. This item has been prepared in close consultation with relevant legislation, ensuring all requirements are considered and documented.

ENVIRONMENTAL CONSIDERATIONS

12. There are no direct environmental considerations associated with this item.

ALTERNATE OPTIONS

13. Council may adopt, amend or not adopt this proposed policy position.

SUMMARY CONCLUSION

14. As this policy position affirms the City of Albany's commitment to community engagement it is recommended that the proposed policy position is adopted.

Consulted References	:	Local Government Act 1995		
		City of Albany Community Strategic Plan 2023		
File Number (Name of Ward)	:	(All Wards) CM.STD.7, CM.PLA.13		
Previous Reference	:	SCM 25/06/2013 Report Item 6.1		

CSF152: C14038 TELEPHONE SYSTEM AND SERVICES UPGRADE FOR CITY OF ALBANY

Proponent : City of Albany

Attachments : C14038 Telephone System and Services for the City of

Albany, Tender Evaluation v1.00 (CONFIDENTIAL

ATTACHMENT)

C14038 Evaluation Methodology CoA v1.01

Report Prepared by : Information Manager (C Hannan)

Responsible Officer : Deputy CEO (G Adams)

Responsible Officer's Signature:

STRATEGIC IMPLICATIONS

1. This item relates to the following elements of the City of Albany Strategic Community Plan 2023 and Corporate Business Plan 2014-2018:

a. Key Theme: 5. Civic Leadership

b. **Strategic Objective**: 5.1 To establish and maintain sound business and governance structures

c. Strategic Initiative: 5.1.2 Improved ICT Practices.

In Brief:

- Enabling the replacement of redundant Telephone System and Services, including new contact centre capability;
- Replacement and standardisation of telephone handsets; and
- New Video Conferencing Facility in the 2015/16 Financial Year (optional).

RECOMMENDATION

CSF152: RESOLUTION

VOTING REQUIREMENT: SIMPLE MAJORITY

MOVED: COUNCILLOR GREGSON SECONDED: COUNCILLOR PRICE

THAT Council ACCEPT the tender response from NEC Australia and AWARD the contract for Telephone System and Services Upgrade for the City of Albany subject to final contract negotiations.

CARRIED 11-0

CSF152: COMMITTEE RECOMMENDATION

MOVED: COUNCILLOR CALLEJA SECONDED: COUNCILLOR GREGSON

THAT the Responsible Officer Recommendation be ADOPTED.

CARRIED 8-0

CSF152: RESPONSIBLE OFFICER RECOMMENDATION

THAT Council ACCEPT the tender response from NEC Australia and AWARD the contract for Telephone System and Services Upgrade for the City of Albany subject to final contract negotiations.

BACKGROUND

- 2. The City was an early adopter of telephony technologies (Telstra CustomNet Spectrum installed in 1988), however, the system has not been upgraded or enhanced and requires urgent replacement.
- 3. The existing telephone system is obsolete (end of life, in danger of losing technical support), is generally not meeting users' needs or maximising staff productivity and does not represent Value for Money.
- 4. In October 2013 the City contracted Peter Farr and Associates to undertake a telecommunications review. The final report was received in May 2014 recommending that the City develop a technical specification and go to tender for proposals to upgrade telephone system and services at the City.
- 5. The technical specification detailed the following requirements:
 - a. Telephone System and Services incorporating contact centre capabilities.
 - b. New IP telephony handsets.
 - c. New Video Conferencing Facility in the 2015/16 Financial Year.
- 6. The C14038 Telephone System and Services Upgrade for the City of Albany tender closed on Thursday the 18th of September 2014.
- 7. Tender responses were evaluated by Peter Farr & Associates and the City (Information Manager, IT Administrator and Application Support Officer) and was finalised in February 2015.

DISCUSSION

- 8. It is imperative that the existing telephone system be upgraded as a matter of priority to mitigate risks associated with relying on end of life technology for corporate communications across all City sites.
- 9. The additional Contact Centre service will enable the City to improve customer service and assist with streamlining the internal handling of phone communications.
- 10. The upgrade of telephone handsets is essential to support Voice over IP capability provided by the new telephony system.
- 11. Video conferencing capability was identified as a required service during the Telecommunications review and it is intended to implement the service once the telephone system and contact centre has been completed.

GOVERNMENT & PUBLIC CONSULTATION

12. N/A.

STATUTORY IMPLICATIONS

13. N/A.

POLICY IMPLICATIONS

14. Various internal policies and procures will be developed or reviewed and reissued through the implementation process.

RISK IDENTIFICATION & MITIGATION

15. The risk identification and categorisation relies on the City's Enterprise Risk Management Framework.

Risk	Likelihood	Consequence	Risk	Mitigation
			Analysis	
Business Interruption	Likely	Moderate	High	Endorse recommendation to allow
If not replaced current system will result in business				replacement telephone system and services – remove end-of-life
interruption.				technology.
Organisation Operations	Likely	Moderate	High	Monitor telephone system and services
Cannot operate efficiently due				during implementation and provide
to poor communications				alternative means of communications
systems.				where required.
Reputation	Possible	Moderate	Medium	Endorse recommendation to allow
Cannot meet customer				replacement telephone system and
expectations due to poor				services – remove end-of-life
communications systems.				technology.

FINANCIAL IMPLICATIONS

- 16. \$575, 402 over six years if contract extensions granted.
- 17. The telephone system changeover is cost neutral to the City over the six year contract period due to operating cost savings which supports to purchase given the tangible operational and customer service improvements.
- 18. The original budget for the telephone system and services tender was \$225,000. The Budgeted amount for 2014/15 is \$329,920 which is dependent on final contract negotiations.

LEGAL IMPLICATIONS

19. N/A.

ENVIRONMENTAL CONSIDERATIONS

20. N/A.

ALTERNATE OPTIONS

21. Design an in-house service that would need to be supported by City of Albany Staff. There are considerable risks associated with this approach due to expert resource availability and existing workloads.

SUMMARY CONCLUSION

- 22. The existing telephone system and services are redundant and need to be replaced as a priority.
- 23. The City of Albany has undertaken a comprehensive due diligence process to identify replacement services.
- 24. The tender evaluation team is confident that the proposed NEC services are the best value for money option available to the City and will meet the City's telephone system and services requirements for at least the next six years.

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Consulted References	:	City Procedure: Tenders & Quotations Evaluation Procedure
File Number (Name of Ward)	:	N/A
Previous Reference	:	Nil

CSF153: WARDS AND REPRESENTATION REVIEW

Proponent : City of Albany

Attachments : Officer's Report – Wards & Representation Review 2014

(draftv0.4), which includes:

Attachment A – Review of Wards & Representation

Discussion Paper 2014
 Attachment B – Copies of Media Coverage (Public

Notices, Advertisements, Articles, Social Media Posts)

 Attachment C – Summary of Public Submission Report (including redacted submissions)

• Attachment D – Assessment of Alternate Submissions

Report Prepared by : Manager Governance & Risk Management (S Jamieson)

Chief Executive Officer (G Foster)

Responsible Officer : Chief Executive Officer (G Foster)

Responsible Officer's Signature:

Darasohn

STRATEGIC IMPLICATIONS

- 1. This item relates to the following elements of the City of Albany Strategic Community Plan 2023 and Corporate Business Plan 2014-2018:
 - a. Key Theme: 5 Civic Leadership
 - b. Strategic Objectives:
 - 5.1. To establish and maintain sound business and governance structures
 - 5.3. To engage effectively with our community.
 - c. Strategic Initiatives:
 - 5.1.2. Develop informed and transparent decision making processes that meet our legal obligations.
 - 5.3.1. Develop structures and processes that engage the community.

In Brief:

- Council is required to consider all submission it receives and record them in the minutes.
- If Council proposes to maintain the status quo then reasons of this must be included in the resolution.
- If the Council decides to make a change, then the resolution of Council must propose the making of orders under the *Local Government Act 1995* (the Act).

RECOMMENDATION

CSF153: RESOLUTION

VOTING REQUIREMENT: ABSOLUTE MAJORITY

MOVED: COUNCILLOR CALLEJA

SECONDED: COUNCILLOR HAMMOND

THAT:

- 1. Based on the response from the community, Council retain the six ward system with 12 elected representatives.
- 2. Ward Boundaries be adjusted to provide an equitable and fair representation for each ward (As per Officer's Report-Submission D-Retaining the suburb of Redmond in the West Ward).
- 3. The Mayor is elected by a popular vote of the community as indicated by the community response.

CARRIED 8-3
ABSOLUTE MAJORITY

Record of Vote

Against the Motion: Councillors Williams, Bowles and Hollingworth

Councillors Reason (Councillor Calleja):

Following extensive consultation with the community in the form of Printed media, web site information, representation and officer attendance in three prominent shopping locations, the community has had ample opportunity to be fully briefed of the proposal for change. Electors that felt the issue was of significant importance to them have made submissions on the proposal. Those that have not responded are either satisfied with the current ward system or do not see it as a significant enough issue for them to lodge an opinion in the form of a submission.

As I and fellow councillors can only assess the information that is brought before us, not what we may THINK the community is thinking, we have only one option to consider. That is the numbers to maintain the status quo is overwhelming.

- Residents of the suburb of Redmond have requested that they remain part of the West Ward.
- Submission D, is similar to Submission C Option 6 Modified, detailed in the Officer's Report, however retains the suburb of Redmond in the West Ward.
- This option results in a balanced councillor to elector ratio across the municipality for 12 of 6 offices of councillor only and is within the % ratio deviation specified by the Board.

CSF153: RESPONSIBLE OFFICER RECOMMENDATION VOTING REQUIREMENT: ABSOLUTE MAJORITY

- 1. In accordance with Schedule 2.2 (9) of the *Local Government Act 1995* (the Act), it is recommended to the Local Government Advisory Board that:
 - The current number of elected representatives be reduced over time;
 - Existing ward boundaries be modified to accommodate the required elector to councillor ratio (as per the modified Option 6 Ward Map).
- 2. The local government undertake a further review of wards and representation in two years time
- 3. That no change be made to the manner in which The Mayor is elected, leaving it to the will of electors of the City at large.

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BACKGROUND

- 2. Local governments that have a ward system are required to review their ward boundaries and representation every so often to ensure that no more than eight years elapse between successive reviews.
- 3. The last review of ward boundaries was undertaken in 2006 resulted in a reduction of councillors from 14 to 12 and wards from 7 to 6.
- 4. At its 9 June 2014 meeting, the Local Government Advisory Board (the Board) resolved to request that the City of Albany complete an eight year review of its wards and representation in accordance with clause 6(1) of Schedule 2.2 of the *Local Government Act* 1995 (the Act).
- 5. Currently the City of Albany has twelve (12) councillors elected from six (6) wards and a popularly elected Mayor.
- 6. On 24 November 2014, Council endorsed the ward options, detailed in the discussion paper, for consideration by the community. (refer to Officer's Report at attached).
- 7. Statutory adverting commenced on 4 December 2014 with pubic submission accepted up until 6 March 2015.
- 8. At the close of the submission period, 248 submissions had been received.
- 9. Of those submissions two were from representative organisations (South Coast Progress Association & Frenchman Bay Association).

DISCUSSION

10. It is recommended that Council review the assessment made against each public submission and assessment criteria, as detailed in the Officer's Report attached.

Summary of Public Submissions

A total of 248 submissions were received.

Current Ward Suburb Groupings	No. of Submissions Received
Breaksea Ward	11
Frederickstown Ward	22
Kalgan Ward	69
Vancouver Ward	19
West Ward	106
Yakamia Ward	15
Suburb name not given	6
Total	248

Response to Question (a) Number of Councillors:

Current Ward Suburb	Representation. Number of Councillors:				
Groupings	Decrease	Increase	Status Quo		
Breaksea Ward	1	1	9		
Frederickstown Ward	7	0	15		
Kalgan Ward	7	5	57		
Vancouver Ward	1	1	17		
West Ward	4	11	91		
Yakamia Ward	3	1	11		
Suburb name not given	2	0	4		
Sub-totals	24	20	204		
Total		248			

Response to Question (b) Representation designated by:

Current Ward Suburb	Representation designated by:		
Groubillus	No Wards	Wards	
Breaksea Ward	3	8	
Frederickstown Ward	13	9	
Kalgan Ward	8	61	
Vancouver Ward	2	17	
West Ward	5	101	
Yakamia Ward	7	8	
Suburb name not given	1	4	
Sub-totals	40	208	
Total	2	48	

Response to Question (c). If you have chosen Ward Representation, please select one of the following options:

Current Ward Suburb	No. of Wards					
Groupings	Option 2	Option 3	Option 4	Option 5	Option 6	
Breaksea Ward					8	
Frederickstown Ward					9	
Kalgan Ward		2	1	5	53	
Vancouver Ward				5	12	
West Ward	1	1	3	3	93	
Yakamia Ward			1	1	6	
Suburb name not given		1			3	
Sub-totals	1	4	5	14	184	
Total			208			

Response to Question (d). Election of Mayor:

Current Ward Suburb	How the mayor is elected			
Groupings	By the district	By the council		
Breaksea Ward	8	3		
Frederickstown Ward	15	7		
Kalgan Ward	25	44		
Vancouver Ward	15	4		
West Ward	51	55		
Yakamia Ward	12	3		
Suburb name not given	3	3		
Sub-totals	129	119		
Total	24	18		

Further information is detailed in the Officer's Report attached. 11.

Reaching a decision

- 12. If Council proposes to maintain the status quo then reasons for this must be included in the resolution.
- If Council proposes to maintain the current ward system and number of elected 13. representatives (Option 6), an updated Option 6 map is attached for Council consideration.
- 14. This updated map meets the Local Government Advisory Boards (LGAB) expectation to have the Councillor to Elector ratios within plus or minus 10 % for each ward and the request from the South Coast Progress Association to retain the suburbs of Robinson and Mount Elphinstone in the Vancouver Ward.
- If Council propose to abolish the exiting ward structure and have no wards Council must 15. resolve by an absolute majority (carried by a vote of 7) to recommend to the LGAB to make an order under the Act.
- 16. If Council proposes to change how the position of Mayor is elected. Council must resolve by a special majority (carried by a vote of 10).

Effect of decision

- 17. If Council proposes to make a change to the number of wards or number of Councillors, current serving elected members have the right to complete their current full term.
- Should Council propose any changes to be implemented in time for the 2015 ordinary local 18. government elections, the required documentation will need to be submitted to the LGAB by 31 March 2015. This will allow adequate time to complete the various statutory requirements.

GOVERNMENT & PUBLIC CONSULTATION

- 19. Noting the submission period is to be not less than 6 weeks, the festive season, and to facilitate maximum engagement, the submission period was held open for 13 weeks. (Opened on 4 December 2014 and closed on 6 March 2015).
- 20. 248 submissions were received, which represented about 1 % of the number of electors of the City of Albany. Previous ward reviews in 2006 and 2011 garnered 45 and 33 responses respectively.

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- 21. Government consultation was conducted throughout the ward review process. The Manager Governance & Risk Management contacted the LGAB on 17 March 2015 to seek clarification. Council is advised:
 - a. The City Officer's role is to ensure ward boundary options provide the municipality with balanced elector to representative ratios.
 - b. If Council wishes to have ward boundaries that do not provide balanced representation, a justification must be communicated to the LGAB as part of the minutes.
 - c. The Responsible Officer's Recommendation does not have to be moved.
 - d. It is important that the Council acknowledges the submissions submitted by the Community in reaching a decision.
- 22. Details of the public consultation process are detailed in the Officer's Report attached.
- 23. Public will have the opportunity to provide additional feedback once published in the Committee and Council agenda.

STATUTORY IMPLICATIONS

- 24. Schedule 2.2 of the *Local Government Act 1995* (the Act), clause 6 provides that a review of Ward Boundaries and the number of councillors of each ward shall be undertaken at least once every eight years.
- 25. Schedule 2.2, of the Act, clause 9 provides that on completing a review, the local government is to make a report in writing to the Advisory Board and may propose* to the Board the making of an order under section 2.2(1), 2.3(3) or 2.18(3) it thinks fit. Voting requirement: * Absolute Majority.
 - Section 2.2 of the Act, Districts may be divided into wards:
 - (1) The Governor, on the recommendation of the Minister, may make an order —
 - (a) dividing a district into wards; or
 - (b) creating new wards in a district that is already divided into wards; or
 - (c) changing the boundaries of a ward; or
 - (d) abolishing any or all of the wards into which a district is divided; or
 - (e) as to a combination of any of those matters.
 - Section 2.3 of the Act, Names of districts and wards:
 - (3) If a local government proposes under Schedule 2.2 that an order be made changing the name of the district or a ward, the Minister may recommend to the Governor that the order be made, and the Governor may make the order accordingly.
 - Section 2.12 of the Act, Electors may propose change of method of filling the office of mayor:
 - (1) A proposal to change the method of filling the office of mayor or president used by a local government to the other method mentioned in section 2.11(1)(a) or (b) may be made to the local government by electors of the district who —
 - (a) are at least 250 in number; or
 - (b) are at least 10% of the total number of electors of the district.
 - (2) The proposal is to comply with any regulations about such proposals.
 - (3) If the proposal is to change the method of filling the office of mayor or president from the election by the council method to the election by the electors method,

consideration is to be given to the proposal by such means as the council thinks fit after which a motion to change the method of filling the office of mayor or president is to be put to the council for decision under section 2.11(2).

- Section 2.13, of the Act, When new method takes effect:
 - (1) A decision under section 2.11(2) to change to the election by electors method has effect in relation to the filling of the office of mayor or president at the next ordinary elections of the local government held after the decision is made and from then on until a change under section 2.11(4) to the election by the council method takes effect.
 - (2) A change under section 2.11(4) to the election by the council method has effect in relation to the filling of the office of mayor or president at the first meeting of the council after the ordinary elections of the local government in the year in which the term of office of the incumbent mayor or president ends and from then on until a decision under section 2.11(2) to change to the election by electors method takes effect.
 - (3) A decision under section 2.11(2) has no effect if it is made during, and a decision under section 2.12A(2) has no effect unless a poll resulting from it is held before, the period beginning on the 80th day before, and ending on, the ordinary election day in the year in which the term of office of the incumbent mayor or president ends.
- Section 2.18. Fixing and changing the number of councillors:
 - (3) The Governor, on the recommendation of the Minister, may make an order —
 - (a) changing the number of offices of councillor on a council; or
 - (b) specifying or changing the number of offices of councillor for a ward; or
 - (c) as to a combination of those matters.

POLICY IMPLICATIONS

26. There are no policy implications related to this report.

RISK IDENTIFICATION & MITIGATION

27. The risk identification and categorisation relies on the City's Enterprise Risk Management Framework.

Risk	Likelihood	Consequence	Risk	Mitigation
			Analysis	
Reputation. Community submissions are not considered may cause community dissatisfaction.	Possible	Moderate	Medium	All submissions have been submitted for review and consideration.
Reputation & Operational. A decision is not made prior to the 31 March 2015, may not allow any change to take effect at the next ordinary local government elections.	Unlikely	Minor	Low	Additional workshops are undertaken to ensure a recommendation can be made to the Minister. Changes are requested to be implemented at a later time. Effectively communicate the rationale to the Community.

FINANCIAL IMPLICATIONS

- 28. There are no financial implications of finalising the review process is minimal as it has been accommodated from existing budgeted funds and existing staff resources.
- 29. The following estimates for the conduct of an election are based on the following assumptions:
 - a. Number of electors in district 25,500 (estimated)
 - b. Non statutory advertising costs not included.
 - Cost estimates do not include staff resources.

Financial implication of a Ward System Ordinary Election

Ward Structure	Councillor Vacancies	Mayor Vacancy	Estimate \$
6 Wards	6	1	88,000

Financial implication of a No Ward System Ordinary Election

Ward Structure	Councillor Vacancies	Mayor Vacancy	Estimate \$
District	12	1	\$90,000
(No Wards)			

- 30. **Extraordinary Elections:** There is the case in which vacant offices can remain unfilled.
- 31. This is dealt with under section 4.17(3) of the Act. If a councillor's office becomes vacant Council may, with the approval of the Electoral Commissioner, allow* the vacancy to remain unfilled, if at least 80 % of the number of offices of councillor for the ward are still filled. * Absolute Majority.
- 32. In the case of no wards, this is calculated at 80% of the total number of councillors.

LEGAL IMPLICATIONS

33. There are no legal implications related to this report.

ENVIRONMENTAL CONSIDERATIONS

34. There are no direct environmental considerations associated with this item.

ALTERNATE OPTIONS

35. Options are detailed in the discussion section of the report.

SUMMARY CONCLUSION

- 36. Based on the submission from the Community, it is recommended that Council resolve to:
 - a. Maintain the current number of elected representatives;
 - b. Maintain the current number of wards; and
 - c. Modify the existing ward boundaries to accommodate the required elector to councillor ratio (as per the modified Option 6 map, on page 8, attachment D of the Officer's Report, attached).

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37. How the Mayor is elected is a separate issue and may be dealt with at any time.

Consulted References	:	 Local Government Act 1995 DLGC Guideline: Review of Wards and Representation for local governments with a wards system and local governments without a ward system.
File Number (Name of Ward)	:	Source: <u>www.dlgc.wa.gov.au</u> GO.BOU.1 (All Wards)
Previous Reference	:	

CSF154: RENAMING OF LESSER HALL

Land Description : Lot S112 No 217 York St, Albany Town Hall

Owner : City of Albany

Report Prepared by : Deputy CEO (G Adams)
Responsible Officer : Deputy CEO (G Adams)

Responsible Officer's Signature:

CONFIDENTIAL REPORT

In accordance with section 5.23 (2)(b) of the *Local Government Act 1995*, this report will be dealt with as a confidential item, as it pertains to the personal affairs of a person.

STRATEGIC IMPLICATIONS

- 1. This item relates to the following elements of the City of Albany Strategic Community Plan 2023 and Corporate Business Plan 2014-2018:
 - a. Key Theme: 4. A Sense of Community
 - b. Strategic Objective:
 - 4.1 To build resilient and cohesive communities with a strong sense of community spirit
 - 4.1.2 Promote and develop an authentic sense of community
 - c. Strategic Initiative: Nil

In Brief:

- Due to the expanding workforce in the City of Albany Administration Offices the Carol Pettersen Room was converted to office space to accommodate staff.
- To maintain recognition of Carol Pettersen for her contribution to the Albany community the City of Albany proposes that the Lesser Hall in the Albany Town Hall be renamed to the Carol Pettersen Hall

CSF154: RESOLUTION

VOTING REQUIREMENT: SIMPLE MAJORITY

MOVED: COUNCILLOR GOODE

SECONDED: COUNCILLOR HOLLINGWORTH

THAT the meeting go behind closed doors to discuss CSF154: Renaming of the Lesser

Hall.

CARRIED 11-0

CSF154: RESOLUTION

VOTING REQUIREMENT: SIMPLE MAJORITY

MOVED: COUNCILLOR BOWLES SECONDED: COUNCILLOR GREGSON

THAT the meeting come out from behind closed doors.

CARRIED 11-0

RECOMMENDATION

CSF154: RESOLUTION

VOTING REQUIREMENT: ABSOLUTE MAJORITY

MOVED: COUNCILLOR WILLIAMS

SECONDED: COUNCILLOR HOLLINGWORTH

THAT Council:

(1) Approve the renaming of the Lesser Hall to the Carol Pettersen Hall.

(2) Authorise the Chief Executive Officer to undertake all required steps to effect the name change.

CARRIED 11-0 ABSOLUTE MAJORITY

BACKGROUND

- 2. Mrs Pettersen, JP was a Councillor with the Albany Town Council from 1993 to 1996, and in respect of her contribution not only to the Council, but to the community of Albany, a meeting room in the City of Albany administration building was named in her honour.
- 3. In the office renovations completed in 2014 the Carol Pettersen meeting room was converted to general office space.

DISCUSSION

Carol Pettersen - Recognition of Contribution

- 4. Mrs Pettersen is a Noongar/Ngadu woman and has lived and worked in Albany for most of her life. Carol is well known throughout the Noongar nation as a tireless worker for her people.
- 5. Mrs Pettersen has more than 30 years of experience in working through Government Agencies and representing Indigenous Peoples on Local, State and National bodies and has held many Ministerial positions on various Boards, and other Ministerial appointments including the Australian National Training Authority (ANTA) and the WA Aboriginal Curriculum Council.

Options for Recognition

- 6. A number of options were considered for the naming of a space for Mrs Pettersen and after discussions with her, it was agreed that the Lesser Hall at the Albany Town Hall might be appropriate for this purpose.
- 7. The Albany Town Hall is situated within Registered Aboriginal Site 21761 Mokare's Grave. As such given Mokare's importance to the Aboriginal community this site is significant to the local Noongar community.

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GOVERNMENT & PUBLIC CONSULTATION

- 8. No consultation with government agencies is required. No general public consultation has occurred but the matter has been discussed with Mrs Pettersen and her family.
- 9. Given that the Albany Town Hall is a state heritage site it is considered that some consultation with the State Heritage Office may be required.

STATUTORY IMPLICATIONS

10. The Albany Town Hall is included on the State Register of Heritage place and is afforded protection under the *Heritage of Western Australia Act 1990*. The Albany Town is also included on the City of Albany Municipal Heritage inventory.

POLICY IMPLICATIONS

11. There are no policy implications relevant to this item

RISK IDENTIFICATION & MITIGATION

12. The risk identification and categorisation relies on the City's Enterprise Risk Management Framework.

Risk	Likelihood	Consequence	Risk	Mitigation
			Analysis	
Reputation. May not be fully	Possible	Moderate	Medium	Positive recognition and explanation of
supported by the majority of				decision for naming.
the Noongar Community.				

FINANCIAL IMPLICATIONS

13. The naming of the Lesser Hall may include the expenditure of funds for signage and name plates. This is expected to be a minor expense only and could be sourced from an existing budget.

LEGAL IMPLICATIONS

14. There are no legal implications relevant to this item

ENVIRONMENTAL CONSIDERATIONS

15. There are no environmental implications relevant to this item

ALTERNATE OPTIONS

- 16. Council may:
 - a. Support the proposal to name the lesser hall at the Albany Town Hall the Carol Pettersen Hall; or
 - b. Determine an alternate site to be named after Mrs Pettersen
- 17. It is not considered appropriate, given Mrs Pettersen's contribution to the Albany region, not to provide some form of recognition.

SUMMARY CONCLUSION

18. To maintain recognition of Carol Pettersen for her contribution to the Albany community the City of Albany proposes that the Lesser Hall in the Albany Town Hall be renamed to the Carol Pettersen Hall

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Consulted References	:	Heritage of Western Australia Act 1990
File Number (Name of Ward)	:	(All Wards)
Previous Reference	:	Nil.

CSF155: DECISION FROM ANNUAL GENERAL MEETING OF ELECTORS

Proponent : City of Albany

Attachments : Nil

Report Prepared by : Manager Governance and Risk Management (S Jamieson)

Responsible Officer : Chief Executive Officer (G Foster)

Responsible Officer's Signature:

RECOMMENDATION

CSF155: RESOLUTION

VOTING REQUIREMENT: ABSOLUTE MAJORITY

MOVED: COUNCILLOR GREGSON SECONDED: COUNCILLOR HAMMOND

THAT CSF155: Decision from Annual General Meeting of Electors be accepted as an urgent

item.

CARRIED 11-0 ABSOLUTE MAJORITY

Officer's Reason (S Jamieson):

In accordance with S5.33 of the Local Government Act 1995;

5.33. Decisions made at electors' meetings

- (1) All decisions made at an electors' meeting are to be considered at the next ordinary council meeting or, if that is not practicable —
- (a) at the first ordinary council meeting after that meeting;

CSF155: RESOLUTION

VOTING REQUIREMENT: SIMPLE MAJORITY

MOVED: COUNCILLOR GREGSON SECONDED: COUNCILLOR HAMMOND

THAT Council in accordance with 5.33 of the *Local Government Act 1995, NOTE* the following resolution of the Annual General Meeting of Electors held on 19 March 2015:

"That the electors of Albany call upon the City Council to give effect to their desire; expressed by an overwhelming majority during the ward review public consultation process, to retain the existing 6 electoral ward structure with two elected Councillors per ward."

CARRIED 11-0

BACKGROUND

- 1. The Annual General Meeting of Electors was held on Thursday 19 March 2015.
- 2. At the meeting the following motion was made and passed:

RESOLUTION

MOVED: MR PAVER

SECONDED: MR VOGWILL

That the electors of Albany call upon the City Council to give effect to their desire; expressed by an overwhelming majority during the ward review public consultation process, to retain the existing 6 electoral ward structure with two elected Councillors per ward.

CARRIED 24-1

DISCUSSION

3. The Local Government Act 1995 states:

5.33. Decisions made at electors' meetings

- (1) All decisions made at an electors' meeting are to be considered at the next ordinary council meeting or, if that is not practicable —
- (a) at the first ordinary council meeting after that meeting; or
- (b) at a special meeting called for that purpose, whichever happens first.
- (2) If at a meeting of the council a local government makes a decision in response to a decision made at an electors' meeting, the reasons for the decision are to be recorded in the minutes of the council meeting.
- 4. Council only makes a decision in response to a decision made at an electors' meeting, if the decision from the Electors' Meeting is moved, seconded and put to the vote.

GOVERNMENT AND PUBLIC CONSULTATION

5. Nil

STATUTORY IMPLICATIONS

6. Detailed in the discussion section of the report.

POLICY IMPLICATIONS

7. There are no policy implications related to this item.

RISK IDENTIFICATION & MITIGATION

8. The risk identification and categorisation relies on the City's Enterprise Risk Management Framework.

Risk	Likelihood	Consequence	Risk	Mitigation
			Analysis	
Reputation	Unlikely	Moderate	Medium	Consider the resolution from the
The Community request is				AGM of Electors prior to
not considered prior to				consideration of CSF153: Wards
making a decision.				and Representation Review.

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FINANCIAL IMPLICATIONS

9. There are no financial implications related to this item.

LEGAL IMPLICATIONS

10. Nil

ENVIRONMENTAL CONSIDERATIONS

11. Nil.

SUMMARY CONCLUSION

12. Nil.

Consulted References	:	Local Government Act 1995	
File Number (Name of Ward)	:	GO.COM.1	
Previous Reference	:	AGM of Electors 19 March 2015	

WS064: WATERWISE COUNCIL PARTICIPATION

Proponent : City of Albany

Attachments : Memorandum of Understanding (MOU)

Report Prepared by : Assets Officer (M Holt)

Responsible Officer : Executive Director Works & Services (M Thomson)

Responsible Officer's Signature:

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STRATEGIC IMPLICATIONS

1. This item relates to the following elements of the City of Albany Strategic Community Plan 2023 and Corporate Business Plan 2014-2018:

a. Key Theme: 2.Clean, Green & Sustainable

b. Strategic Objective: 2.2. To maintain and renew city assets in sustainable manner

c. Strategic Initiative: 2.2.3. Carbon Footprint

In Brief:

 Consideration is sought to support a Memorandum of Understanding (MOU) between the Water Corporation, Department of Water and City of Albany for the WaterWise Councils Program.

• The purpose of the MOU is to continue a partnership between the agencies to achieve improved water use efficiency.

• In accordance with the City of Albany Carbon Footprint Reduction Strategy, this extends to the development of a water management plan for City assets.

RECOMMENDATION

WS064: RESOLUTION

VOTING REQUIREMENT: SIMPLE MAJORITY

MOVED: COUNCILLOR BOWLES

SECONDED: COUNCILLOR HOLLINGWORTH

THAT Council ENDORSE the commitment to the WaterWise Councils Program by entering into a Memorandum of Understanding (MOU) with the Water Corporation and Department of Water.

CARRIED 11-0

WS064: COMMITTEE RECOMMENDATION

MOVED: COUNCILLOR HOLLINGWORTH SECONDED: COUNCILLOR GREGSON

THAT the Responsible Officer Recommendation be ADOPTED.

CARRIED 5-0

WS064: RESPONSIBLE OFFICER RECOMMENDATION

THAT Council ENDORSE the commitment to the WaterWise Councils Program by entering into a Memorandum of Understanding (MOU) with the Water Corporation and Department of Water.

BACKGROUND

- 2. In August 2014, Council adopted the Carbon Footprint Reduction Strategy and Action Plan.
- 3. As part of the Carbon Footprint Reduction Strategy (CFRS) Council made a commitment to improve water use efficiency and establish a water management plan.

DISCUSSION

- 4. Water is essential for life and we face growing pressures on our water resources from population growth and the effects of climate change.
- 5. To assist in the reduction of water use by the City, it is important that a water management plan is developed that will provide direction for potential water reduction, financial savings and improved efficiency and conservation.
- 6. In 2008 the City became part of the International Council for Local Environmental Initiatives (ICLEI) Oceania program until it ceased in 2010. The ICLEI program required extensive human resources to complete the generic milestones to achieve WaterWise status.
- 7. The Water Corporation and the Department of Water with the support of ICLEI have developed a WaterWise Council Program. The aim of the program is to build a cooperative working relationship between local government and other agencies to improve water use efficiency.
- 8. This program requires considerably less resources.
- 9. By joining the WaterWise Councils Program the City will be able to establish a better understanding of the City's water use, explore the opportunities for potential water and financial savings through improved efficiency and extensive access to WaterWise material and training.
- 10. At the completion of the program the City will be endorsed as a WaterWise Council.
- 11. The MOU would be current for a period of three years from the date of signing.

GOVERNMENT & PUBLIC CONSULTATION

12. Consultation with Government agencies and the community will occur as the need arises through participation in the program.

STATUTORY IMPLICATIONS

13. Not applicable

POLICY IMPLICATIONS

14. The Council Environmental Policy states the City of Albany is committed to ensuring that appropriate responses are undertaken to mitigate potential climate change impacts.

RISK IDENTIFICATION & MITIGATION

15. The risk identification and categorisation relies on the City's Enterprise Risk Management Framework.

Risk	Likelihood	Consequence	Risk Analysis	Mitigation
Environment. Inefficient use of water in City facilities having a negative impact on aquifer capacity and local water supplies.	Possible	Moderate	Medium	City engages with other agencies to develop joint strategies to improve water use efficiency though participation in the WaterWise Councils Program.
Financial. Over use of water resulting in higher costs.	Possible	Moderate	Medium	Through participation in the WaterWise Program, develop cost efficient means of using water.
Organisational Operations. MOU not signed and City does not participate in WaterWise Councils Program.	Possible	Moderate	Medium	City continues to utilise best practise, where resources and in house expertise allows.

FINANCIAL IMPLICATIONS

16. The WaterWise Council Program Assessments recommendations will require analysis to prioritise future budget considerations.

LEGAL IMPLICATIONS

17. Not Applicable

ENVIRONMENTAL CONSIDERATIONS

18. The efficient use of water contributes to the overall sustainability of local scheme water supplies and aquifers.

ALTERNATE OPTIONS

19. Council may decline to participate in the WaterWise Councils Program with the Water Corporation.

SUMMARY CONCLUSION

20. The WaterWise Councils Program will enable the City to develop a water management strategy, accurately measure its water use and manage water consumption efficiently and in a sustainable manner.

Consulted References	:	Council Policy - Environmental
File Number (Name of Ward)	:	EM.EDU.2 (All Wards)
Previous Reference	:	OCM 20/10/09 Report Item 15.1.1, OCM 15/06/10 Report
		Item 15.3.1, OCM 17/08/10 Report Item 3.6 and 3.7, OCM
		16/11/10 Report Item 3.7

WS065: CHEYNE BEACH IMPROVEMENT PLAN

Land Description: Cheyne BeachProponent: City of AlbanyOwner: City of Albany

Attachments : Cheyne Beach Improvement Plan Maps

Supplementary Information & :

Councillor Workstation:

Nil

Report Prepared by : Reserves Officer (A Tucker)

Responsible Officer : Executive Director Works & Services (M Thomson)

Responsible Officer's Signature:



STRATEGIC IMPLICATIONS

1. This item relates to the following elements of the City of Albany Strategic Community Plan 2023 and Corporate Business Plan 2014-2018:

a. **Key Theme**: 2. Clean, Green and Sustainable

b. Strategic Objective: 2.2 To maintain and renew city assets in a sustainable manner

c. **Strategic Initiative**: 2.2.1 Deliver effective asset planning and delivery programs

In Brief:

• The Cheyne Beach Improvement Plan project was initiated to provide strategic guidance for enhancements and improvements to Reserves 878 and 41252.

• The plan will ensure a holistic and coordinated approach for future works.

Council consideration and approval is sought for the improvement plan for Cheyne Beach.

RECOMMENDATION

WS065: RESOLUTION

VOTING REQUIREMENT: IMPLE MAJORITY

MOVED: COUNCILLOR GREGSON SECONDED: COUNCILLOR SUTTON

THAT Council APPROVE the Cheyne Beach Improvement Plan for Reserves 878 and 41252.

CARRIED 11-0

WS065: COMMITTEE RECOMMENDATION

MOVED: COUNCILLOR GREGSON SECONDED: COUNCILLOR DOWLING

THAT the Responsible Officer Recommendation be ADOPTED.

CARRIED 5-0

WS065: RESPONSIBLE OFFICER RECOMMENDATION

THAT Council APPROVE the Cheyne Beach Improvement Plan for Reserves 878 and 41252.

BACKGROUND

- 2. Cheyne Beach town site and coastal day use area is a popular tourist location to the east of Albany and is utilised by a mix of tourists and locals alike.
- 3. Numerous adhoc infrastructure upgrades have occurred in the Cheyne Beach area over time but to date there has not been a plan which has looked at the whole area and assessed what is needed for the population.
- 4. Upgrades to Cheyne Beach day use areas are recommended for action in 2016-2018 (staged) in the Reserves 10 year plan.
- 5. Current works being undertaken by the City Reserves team at Cheyne Beach include weed control within the town site and maintenance of the 4WD track across the headland. These projects are funded by South Coast Natural Resource Management.
- 6. Council consideration and approval is sought for the Cheyne Beach Improvement Plan which will guide future development and improvements.

DISCUSSION

- 7. The improvement plan has been developed with internal staff, agency and community input.
- 8. The improvement plan has proposed improvements which include more BBQ's and bins in the day use area, as well as interpretative signage. Safe pedestrian access between the private caravan park and the beach is also a major priority.
- 9. The additional facilities are those considered as highly valued within public parklands and would encourage many to stay and enjoy the space for longer
- 10. As well as including new infrastructure, some remediation works in the plan are aimed towards protecting the natural environment (such as blocking of tracks and vehicle access).
- 11. The table below represents the common themes extracted from the total schedule of submissions. This summary represents both verbal and written submissions recorded at the drop in sessions as well as through formal submissions.

Management Issue	Number of submissions	Comments
More bins	9	More bins throughout the day use areas are included in the plan.
Better pedestrian access (along Kybra Rd and from Caravan Park	8	Agreed, a great idea. Indicative location has been included in the plan but final location will need to be determined in conjunction with DPaW.
Speed reduction along Kybra Rd and Cheyne Rd	7	Current road speed data informs us that the majority of people are travelling on or under the posted speed limits. Perceptions in local community may need addressing through a separate awareness campaign and further trimming of roadside vegetation under maintenance.

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Management Issue	Number of	Comments
management issue	submissions	Comments
Improve boat trailer parking area	5	Outside of scope of current project, but will be reviewed as a separate project.
More public toilets and more frequent cleaning in peak periods	5	Current schedule of cleaning will be reviewed internally and changed through variation in contract if necessary. Current toilet locations will be reviewed at time of renewal (particularly the one opposite Bald Island Rd). Further feasibility studies will be conducted to determine if there is a need for further toilets.
Information bay for tourists with interpretative signage	4	An indicative location for an information bay sign has been included in the plan. The final location and interpretation for the signage will require further consultation with community and agencies.
Weed control (in particular Sydney Golden Wattle)	4	This is currently happening as a part of a separate SCNRM funded project.
More BBQ's	3	More BBQ's within the new day use area included as part of the plan.
Better compliance signage (particularly on the beach)	3	A signage review will be conducted next financial year, which will include best location.
More frequent Ranger patrols	3	Will be referred to Ranger team for action.
Controlled burns	3	In the recent Strategen report the risk to Cheyne Beach was calculated as low, therefore it is deemed as no urgent burn is required. However, as part of reserve maintenance, reserves will widen the existing fire access track below the lease houses.
Retain existing BBQ at boat launch area	3	Current BBQ is at end of life and needs renewing but will be replaced in the same location.
Barriers to prevent vehicle access to lawned areas	3	This did exist originally, but have been vandalised. They will be replaced under the maintenance budget.
More public car parking	2	Some parking is included in the plan, but exact location will require further feasibility assessment.
Location signs for public toilets	2	Great idea. Can be included in the information bay.
Close illegal tracks to beach from Kybra Rd	2	This is included in the plan.
DoT boating signage	2	Outside of scope of current project.
Improve visibility along Kybra Rd	2	Has been referred onto natural reserves maintenance team to assess and action.

Management Issue	Number of submissions	Comments
Changes to dog exercises areas	2	Needs to be looked at further in conjunction with Rangers.
Designated swimming areas/pontoon	2	Has not been included in the plan as it requires further feasibility assessment with DoT.

- 12. Many members of the community commented on the current boat launching facilities. Whilst this is outside the scope of the current plan, it is important to highlight that the community would like to see improvements to the boat launching area, car parking and signage.
- 13. The City will consider, outside the scope of this project, further funding opportunities to improve the amenity of the boat launching facilities through the Recreational Boating Facilities Scheme (RBFS), depending on resources.
- 14. Having an adopted improvement plan for the area will enable external funding opportunities to be explored by City staff.

GOVERNMENT & PUBLIC CONSULTATION

- 15. Prior to the draft being developed there was the opportunity for internal staff, key stakeholders and the community to provide input.
- 16. An internal workshop was held on 18 September 2014, which was well attended with 14 staff and Councillors participating.
- 17. A community open day was held on a Saturday 4 October 2014 at Cheyne Beach.
- 18. Public comment period was undertaken between 18 September and 27 October 2014 (39 days). A total of 17 submissions were received.
- 19. SCNRM and DPaW were invited to be involved and collaborate in the community consultation.
- 20. Local Noongar groups were invited to be involved in the community consultation sessions but to date no correspondence has been received. Earlier consultations and approvals for currently funded works had occurred with the local Noongar groups and this will continue with each phase of further works.
- 21. As works progress and construction details are completed during implementation, the City will continue to inform all stakeholders.

STATUTORY IMPLICATIONS

22. No statutory implications

POLICY IMPLICATIONS

23. No policy implications

RISK IDENTIFICATION & MITIGATION

24. The risk identification and categorisation relies on the City's Enterprise Risk Management Framework.

Risk	Likelihood	Consequence	Risk	Mitigation
			Analysis	
Community. Infrastructure not providing for the needs of the community.	Possible	Moderate	Medium	Develop an improvement plan which considers community needs.
Finance. Funding opportunities missed due to lack of planning.	Possible	Moderate	Medium	Adopt an improvement plan.

FINANCIAL IMPLICATIONS

- 25. Overall project staging will be subject to annual budget considerations and external funding opportunities.
- 26. Funding opportunities will be explored using the approved plan as a basis enabling professional and costed funding submissions to be made. These matters will be referred to Council for further consideration in due course.
- 27. Ongoing costs for maintenance of any new infrastructure will be the responsibility of the City of Albany and will be funded through the Reserves Maintenance budget.

LEGAL IMPLICATIONS

28. There are no legal implications relevant to this item. All actions will be consistent with legislative requirements.

ENVIRONMENTAL CONSIDERATIONS

29. All on ground works will be referred to the City Reserves Planning Staff prior to commencement to ensure all appropriate approvals and permits are in place and there are no environmental issues.

ALTERNATE OPTIONS

30. Council may choose not to approve the Cheyne Beach Improvement Plan. The plan can then be reviewed and referred back to Council for further consideration.

SUMMARY CONCLUSION

- 31. The Cheyne Beach Improvement Plan aims to provide strategic direction with respect to future renewal and upgrades within the Cheyne Beach town site area.
- 32. It is recommended that the plan be approved to guide a co-ordinated approach to future upgrade and improvement works.

Consulted References	••	Nil
File Number (Name of Ward)	:	CR.COC.28
Previous Reference	••	Nil

WS066: FIVE YEAR PROGRAM – GREAT SOUTHERN REGIONAL ROAD GROUP

Land Description : Road Reserve – various locations

Proponent : City of Albany
Owner : City of Albany

Attachments : Revised 5yr GSRRG Funding Application Program Report Prepared by : Co-ordinator, Assets and Finance (S Pepper)

Responsible Officer : Executive Director Works and Services (M Thomson)

Responsible Officer's Signature:



STRATEGIC IMPLICATIONS

- 1. This item relates to the following elements of the City of Albany Strategic Community Plan 2023:
 - a. **Key Theme:** 2. Clean, Green and Sustainable
 - b. **Strategic Objective:** 2.2. To maintain and renew city assets in a sustainable manner.
 - c. **Strategic Initiative:** By scheduling maintenance, servicing and renewal in a timely manner that maximises the life and performance of infrastructure.

and Corporate Business Plan 2014-2018:

- a. Key Theme: 2. Clean, Green and Sustainable
- b. **Strategic Objective:** 2.2. To maintain and renew city assets in a sustainable manner.
- c. Strategic Initiative: 2.2.2. Project Reporting.
- d. **Strategic Outcome:** Improved project control and decision making. Improved information resulting in elected members and community being engaged and informed.

In Brief:

- The 5 year Great Southern Regional Road Group (GSRRG) Funding Application Program is reviewed annually.
- Both state and federal funding is involved and is administered through the Great Southern Regional Road Group (GSRRG).
- Approval is sought to make annual applications for funding these proposed works.

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RECOMMENDATION

WS066: RESOLUTION

VOTING REQUIREMENT: SIMPLE MAJORITY

MOVED: COUNCILLOR BOWLES

SECONDED: COUNCILLOR GREGSON

THAT Council:

(1) NOTE the Revised 5 Year Great Southern Regional Road Group Funding Application Program as tabled; and

(2) APPROVE annual applications for funding in support of the proposed works in accordance with the program.

CARRIED 11-0

WS066: COMMITTEE RECOMMENDATION

MOVED: MAYOR WELLINGTON

SECONDED: COUNCILLOR HOLLINGWORTH

THAT the Responsible Officer Recommendation be ADOPTED.

CARRIED 5-0

WS066: RESPONSIBLE OFFICER RECOMMENDATION

THAT Council:

- (1) NOTE the Revised 5 Year Great Southern Regional Road Group Funding Application Program as tabled; and
- (2) APPROVE annual applications for funding in support of the proposed works in accordance with the program.

BACKGROUND

- 2. Main Roads WA, in cooperation with Local Government, develops and manages the road network to meet the needs of the community. The State provides road funds for a number of programs administered by the State Road Funds to Local Government Advisory Committee. The Great Southern Regional Road Group (GSRRG) coordinates an annual application process to determine the distribution of these funds. Currently there are four sources of road funding available through this process.
- 3. Identified Roads of Regional Significance (Roads 2030) are eligible for Road Project Grants. State funding is spread across 10 WA Regional Road Groups and is based on a percentage (27%) of the vehicle licence fee revenue which varies from year to year.
- 4. Funding provides two thirds (67%) of total project costs with the other third coming from Council's own resources. The GSRRG has also enacted a cap of 20% which limits the amount that any one Council can receive from the funding pool each year.

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- 5. The GSRRG Policy and Procedure Guideline and Project Prioritisation Guidelines govern the assessment of projects put forward for funding. Projects are scored and then ranked into four broad categories preservation, concluding, continuing, and new projects.
- 6. State Black Spot Program funds are also allocated to individual Regional Road Groups for distribution. The GSRRG also processes the National Black Spot Program which sources federal funding for complying projects.
- 7. State Program funding covers two thirds (67%) and the National Program covers all (100%) of total project costs. For the national program crash criteria is required to demonstrate a benefit cost ratio (BCR) of over 2 to comply. For the state program either a BCR or a road safety audit are required to comply.
- 8. The Great Southern Technical Working Group members each assess the applications and rank them on being the most appropriate and cost effective.
- 9. Commodity Routes Supplementary Funding (CRSF) is provided for roads which are not Roads of Regional Significance (Roads 2030) but where there is a significant high priority transport task associated with the transport of a commodity.
- 10. \$2.5m is provided state wide and distributed according to project ranking with no regional constraints. CRSF funding provides two thirds (67%) of total project costs and is limited to a maximum of \$250,000 per submitted project.

DISCUSSION

- 11. State funding provides a reliable and consistent source of income for maintaining and improving the City's road network. In the current financial year (2014/15) the City of Albany has been allocated \$1.905m for its road network. This is made up of:
 - a. RRG Road Projects \$1,345k;
 - b. State Black Spot Projects \$190k; and
 - c. CRSF Projects \$370k (approved carryover for Pfeiffer Rd works).
- 12. Funding applications for the 2015/16 financial year have already been submitted (end of July 2014) and combined are likely to total \$1.517m as can be seen detailed in the attached program.
- 13. With the preparation and annual review of the Long Term Financial and Asset Management Plans a 10 year Forward Capital Works Program has been prepared identifying projects and allocating grant funding and the City's own resources in successive financial years. This information has been collated to provide to Council a listing of proposed projects over the next five years.
- 14. The projects identified have been recommended as complying with application requirements and assessed as likely to receive funding. However, there is no guarantee that funding will be secured for these projects.
- 15. RRG Road Projects are the most likely to secure funding as the scoring system more heavily weights traffic volumes and the City is well placed in this regard compared with other Local Government areas in the Great Southern. However, the ranking system of placing new projects last can mean that new projects that score well can still miss out on funding.
- 16. Because of this some projects have been spread across financial years to allow for limited funding being available in the initial year but for funding to be secured in the following year to complete the project.

- 17. The State Black Spot funding allocation for the Great Southern has been dramatically reduced in the last couple of years (based on accident statistics) and now equates to approximately \$368k. This funding is aimed at low cost high benefit safety improvements, for which the City has been reasonably successful in recent years. Each year the City reassesses possible projects and has road safety audits conducted on those short listed as being suitable. With new projects being identified and considered, applications can vary from year to year.
- 18. Commodity Routes Supplementary Funding is dependent on Heavy Vehicle traffic volumes and freight tonnages and with limited information the City is unable to make forward projections beyond 2016/17 at this time. As the projected freight tonnages for 2015 are low and would not attract funding, the City has not submitted an application.

GOVERNMENT & PUBLIC CONSULTATION

19. As part of the Integrated Planning Framework process the City conducted a program of consultation with the community.

STATUTORY IMPLICATIONS

20. Under section 3.18 of the *Local Government Act 1995*, the City of Albany is to satisfy itself that the services and facilities it provides are managed effectively and efficiently.

POLICY IMPLICATIONS

- 21. This document complies with the Council adopted Asset Management Policy, Strategy and Plan Roads along with the Long Term Financial Plan.
- 22. The annual application (document) complies with the rules and guidelines governing the Great Southern Regional Road Group allocations for road funding and therefore no additional government consultation has been conducted.
- 23. This document also complies with the Asset Management Plan Roads which was adopted at a Special Council Meeting on 25 June 2013 and therefore has been subject to consultation with the community and elected members.

RISK IDENTIFICATION & MITIGATION

24. The risk identification and categorisation relies on the City's Enterprise Risk Management Framework.

Risk	Likelihood	Consequence	Risk Analysis	Mitigation
Finance. Failure to make funding application would result in the City of Albany missing out on a state funding contribution to the road renewal programme.	Possible	Moderate	Medium	Forward planning through adoption of 5 year program and allocation of City staff resources to make submissions.
Organisational Operation. Funding application is unsuccessful resulting in the project either being deferred or funded entirely.	Likely	Moderate	High	City maintains network within its resources and directs resources to areas of highest need.

FINANCIAL IMPLICATIONS

25. The original costs associated with this item were included in the Long Term Financial Plan 2014 - 2023 adopted at a Special Council Meeting on 25 June 2013. The projected costs are subject to annual revision dependent on the success of funding applications.

LEGAL IMPLICATIONS

26. Not applicable.

ENVIRONMENTAL CONSIDERATIONS

27. The City of Albany recognises the value of its natural environment and the importance of protecting and managing natural values for future generations. As part of this commitment any construction works identified in this document will be undertaken in accordance with the Environmental Code of Conduct adopted by Council in 2006.

ALTERNATE OPTIONS

28. There are no alternatives associated with this item.

SUMMARY CONCLUSION

29. The approval of the revised 5 Year Forward Capital Works Program will provide the City with a strategic direction for the management of its road assets over the next five year period.

Consulted References	:	Nil
File Number (Name of Ward)	:	GS.PRG.22; GS.PRG.23.
Previous Reference	:	OCM 25/02/14 Item WS026

WS067: ALBANY REGIONAL HOSPITAL PARKING SCHEME

Land Description : Albany Regional Hospital Precinct

Owner : City of Albany
Attachments : Parking Scheme

Report Prepared by : Co-ordinator, Assets and Finance (S Pepper)

Responsible Officer : Executive Director Works and Services (M Thomson)

Responsible Officer's Signature:

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STRATEGIC IMPLICATIONS

- 1. This item relates to the following elements of the City of Albany Strategic Community Plan 2023 and Corporate Business Plan 2014-2018:
 - a. **Key Theme**: 3. A connected built environment.
 - b. **Strategic Objective**: 3.1. To advocate, plan and build friendly and connected communities.
 - c. Strategic Initiative: 3.1.1 Improve connectedness and traffic flows

In Brief:

- In principal support for a Parking Scheme including installation of no-standing signs, line marking and a 4 hour limit parking area in the Albany Regional Hospital precinct as per the attached plan.
- Public consultation to be undertaken on the proposed Parking Scheme and then referred back to Council for consideration.

RECOMMENDATION

WS067: RESOLUTION

VOTING REQUIREMENT: SIMPLE MAJORITY

MOVED: COUNCILLOR HOLLINGWORTH SECONDED: COUNCILLOR WILLIAMS

THAT Council:

- (1) APPROVE, in principal, the proposed Parking Scheme for the Albany Regional Hospital precinct, and
- (2) RESOLVE to action a public consultation period prior to a further item being presented to Council for consideration.

CARRIED 11-0

WS067: COMMITTEE RECOMMENDATION

MOVED: COUNCILLOR HOLLINGWORTH SECONDED: COUNCILLOR DOWLING

THAT the Responsible Officer Recommendation be ADOPTED.

CARRIED 5-0

WS067: RESPONSIBLE OFFICER RECOMMENDATION

THAT Council:

- (1) APPROVE, in principal, the proposed Parking Scheme for the Albany Regional Hospital precinct, and
- (2) RESOLVE to action a public consultation period prior to a further item being presented to Council for consideration.

BACKGROUND

- 2. With the completion of the Albany Regional Hospital extension, ongoing complaints have been received relating to vehicles obstructing sightlines for normal traffic and road verge parking.
- 3. Normal domestic waste collections have been impeded by parked vehicles associated with the hospital.
- 4. The indiscriminate parking of vehicles obstructs sightlines for normal traffic and traffic accessing and exiting residences
- 5. Pedestrians, at times, are forced to walk onto the road carriage way.

DISCUSSION

- 6. The City of Albany in a working group lead by the Albany Regional Hospital which is working towards alleviating parking issues around the Campus. This working group is represented by both staff and neighbouring residents and the proposals presenting in this report are supported by the group.
- 7. The proposed Parking Scheme would provide a no standing zone on the roads surrounding the Hospital, commencing from Diprose Cres, along Warden Ave and including Hardie Rd. This amendment would also include Andrews St and Warden Pl, as these streets are affected by the current parking congestion.
- 8. The Hospital has agreed in principal to a suggested 4 hour limit to its car park to help manage the parking congestion, as some members of the public and Hospital staff are using the area for all day parking.
- 9. To ensure the restricted parking on the selected Hospital parking area is enforceable by the City, a formal agreement would be required as it is private property. The City's Rangers would then be able to police the Albany Regional Hospital precinct.
- 10. It is noted that the onsite parking at the Hospital is not adequate and that the implementation of this scheme may affect patients and visitors. This is being addressed by the working group in conjunction with this proposal.

GOVERNMENT & PUBLIC CONSULTATION

- 11. Should Council agree, in principal, to the proposed Parking Scheme, public consultation will be undertaken to seek the necessary feedback about any parking amendments.
- 12. Discussions with the Albany Regional Hospital have been fruitful, with the suggested parking arrangements being supported. The Hospital is to review its staff parking arrangements to maximise usage on their land.

STATUTORY IMPLICATIONS

- 13. Clause 1.8 of the City's Parking and Parking Facilities Amendment Local Law 2012 stipulates inter alia:
 - a. "The local government may, by resolution, prohibit or regulate by signs or otherwise, the stopping or parking of any vehicle, any class of vehicles or any class of drivers in any part of the parking region but must do so consistently with the provisions of this Local Law."

POLICY IMPLICATIONS

14. There is no specific Council policy position, as verges are dealt with under *Activities on Thoroughfares and Public Places Local Law 2011* and Verge Development Guidelines have been developed to administer verge development.

RISK IDENTIFICATION & MITIGATION

15. The risk identification and categorisation relies on the City's Enterprise Risk Management Framework.

Risk	Likelihood	Consequence	Risk Analysis	Mitigation
Community, People Health and Safety. Indiscriminate parking on roads and verges.	Almost Certain	Moderate	High	Council Rangers continue to respond and provide limited enforcement. City staff continue to work with the Albany Regional Hospital to encourage the provision of improved onsite parking.

FINANCIAL IMPLICATIONS

- 16. Costs for installation of signage and line marking will be funded within the current 2014-15 budget, with the signage placed on the City's register for capital maintenance and replacement.
- 17. Any fines resulting from enforcement would be retained by the City.

LEGAL IMPLICATIONS

- 18. The new scheme must be implemented in accordance with the City of Albany *Parking and Parking Facilities Amendment Local Law 2012*.
- 19. Once adopted by Council, public notice must be given prior to enforcement of new or amended parking limitations.
- 20. A legal agreement will be required to be entered into with the Hospital, to enable the City to police the Hospital car park.

ENVIRONMENTAL CONSIDERATIONS

21. Nil.

ALTERNATE OPTIONS

22. Council may resolve not to support the in principal proposal for an Albany Regional Hospital Parking Scheme, and the current parking arrangements will remain.

SUMMARY CONCLUSION

23. In principal support for the Albany Regional Hospital Parking Scheme Parking Scheme will allow staff to undertake a public consultation program to validate the proposed parking amendments. A subsequent report will be submitted to Council detailing the results of the consultation and any recommendations to address the parking concerns at the Hospital.

Consulted References	:	Local Government Act 1995 Local Government (Functions and General) Regulations 1996 Access & Inclusion Plan 2012-2017 Parking & Parking Facilities Amendment Local Law 2012
File Number (Name of Ward)	:	CU.PRA.68 (Spencer Park)
Previous Reference	:	N/a

WS068: ALBANY CITY CENTRE: ALBANY CENTRAL BUSINESS DISTRICT (CBD) REVISED PARKING SCHEME PLAN

Proponent : Albany City Centre (Central Business District)

Owner : City of Albany

Attachments : Updated Albany Central Business District (CBD) Parking

Scheme Plan

Report Prepared by : Co-ordinator Assets and Finance (S Pepper)

Responsible Officer(s): : Executive Director Works and Services (M Thomson)

Responsible Officer's Signature:



STRATEGIC IMPLICATIONS

1. This item relates to the following elements of the City of Albany Strategic Community Plan 2023 and Corporate Business Plan 2014-2018:

a. **Key Theme:** 3. A connected built environment.

b. Strategic Objective: 3.1. To advocate, plan and build friendly and connected

communities.

c. Strategic Initiative: 3.1.2. Parking and Traffic Modelling:

In Brief:

• Council approval to adopt the revised CBD Parking Scheme Plan.

RECOMMENDATION

WS068: RSOLUTION

VOTING REQUIREMENT: ABSOLUTE MAJORITY

MOVED: COUNCILLOR SUTTON

SECONDED: COUNCILLOR HOLLINGWORTH

THAT Council:

(1) ADOPT the revised CBD Parking Scheme Plan, subject to an assessment of the adequate provision of ACROD bays;

(2) AMEND Delegation (2014:025), titled: Infrastructure: Parking, Traffic Management, Local Bus Shelters and Seats to allow parking time limitations to be <u>increased</u> and <u>decreased</u> under delegated authority.

CARRIED 11-0 ABSOLUTE MAJORITY WS068: COMMITTEE RECOMMENDATION

MOVED: COUNCILLOR DOWLING

SECONDED: COUNCILLOR HOLLINGWORTH

THAT Council:

- (1) ADOPT the revised CBD Parking Scheme Plan, subject to an assessment of the adequate provision of ACROD bays;
- (2) AMEND Delegation (2014:025), titled: Infrastructure: Parking, Traffic Management, Local Bus Shelters and Seats to allow parking time limitations to be <u>increased</u> and <u>decreased</u> under delegated authority.

CARRIED 5-0

WS068: RESPONSIBLE OFFICER RECOMMENDATION

THAT Council:

- (1) ADOPT the revised CBD Parking Scheme Plan.
- (2) AMEND Delegation (2014:025), titled: Infrastructure: Parking, Traffic Management, Local Bus Shelters and Seats to allow parking time limitations to be <u>increased</u> and <u>decreased</u> under delegated authority.

BACKGROUND

2. At the Ordinary Meeting of Council in December 2014, the City of Albany agreed to the advertising of the revised CBD Parking Scheme Plan, and if no negative submissions are received, adopt the advertised CBD Parking Scheme.

DISCUSSION

- 3. The proposed amendments to the CBD Parking Strategy were advertised and included the following minor changes:
 - a. Consolidating Parking Limits where practicable to reduce confusion and quantity of signage;
 - b. Update of parking plans in areas where capital projects have altered the layouts.
 - c. Reducing and consolidating some 15 minute bays.
- 4. The public feedback has been summarised and commented upon accordingly
 - a. Parking limit from 1 hour to 2 hours on Serpentine Road, west of York Street has been amended. This area has no parking limits enforced historically and as such there are no predicted negative effects.
 - b. Taxi, Bus and Loading bay parking outside the Plaza has been flagged as inadequate and disorganised. Following consultation with all effected stakeholders this has been amended in order to operate more efficiently.

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- 5. Currently Council has delegated authority to approve amendments to the Parking Scheme. However, the authority is limited by a condition that states: "Parking time limitation can only be increased under delegated authority".
- 6. To ensure the Parking Scheme is responsive to Community feedback and to mitigate potential parking issues in a timely manner it is requested that Council consider amending the delegation that pertains to parking.

GOVERNMENT & PUBLIC CONSULTATION

7. The revised scheme has been advertised in the local newspaper with the changes highlighted in order to provide the required public notice.

STATUTORY IMPLICATIONS

- 8. The City may introduce parking schemes by resolution of Council under the City of Albany Parking and Parking Facilities Amendment Local Law 2012.
- 9. In accordance with section 5.45(1)(b) of the *Local Government Act 1995*, all decisions by Council to amend or revoke a delegation is to be made by absolute majority.
- 10. Voting requirement: ABSOLUTE MAJORITY

POLICY IMPLICATIONS

- 11. Following the adoption of the amended CBD Parking Scheme, minor amendments can be approved under delegated authority, however changes which involve the reduction of a parking limit, or relocation of parking limits need to be referred to Council.
- 12. However, if the recommended changes to the Parking delegation is supported, minor changes to the parking scheme will not be referred to Council for approval and the delegation registered will be amended accordingly.
- 13. Public notice will still be given prior to enforcement of new or amended parking limitations.

RISK IDENTIFICATION & MITIGATION

14. The risk identification and categorisation relies on the City's Enterprise Risk Management Framework.

Risk	Likelihood	Consequence	Risk Analysis	Mitigation
Community. Ineffective parking restrictions may impact negatively on the public wishing to undertake business or are employed in the CBD.	Likely	Moderate	High	Modify and review parking limits to provide for better parking efficiency in line with business and community feedback.

FINANCIAL IMPLICATIONS

- 15. The recommended amendments will necessitate the changeover of some parking limit signs.
- 16. The costs are negligible and will be funded through the road maintenance budget.

LEGAL IMPLICATIONS

- 17. Any parking scheme amendments must be implemented in accordance with the City of Albany Parking and Parking Facilities Amendment Local Law 2012.
- 18. Once adopted by Council, public notice must be given prior to enforcement of new or amended parking limitations.

ENVIRONMENTAL CONSIDERATIONS

19. Nil

ALTERNATE OPTIONS

20. The City can elect to maintain the status quo in respect to parking limits and the proposed amendment to the delegation that pertains to the Parking Scheme.

SUMMARY CONCLUSION

- 21. In order to enforce changes to parking restrictions, Council needs to consider:
 - a. Adopting the scheme plan amendments;
 - b. Amend the current delegations.
- 22. It is recommended that the Responsible Officer's Recommendation be adopted.

Consulted References	i	Local Government Act 1995 Local Government (Functions and General) Regulations 1996 Access & Inclusion Plan 2012-2017			
		City of Albany Parking and Parking Facilities Amendment			
		Local Law 2012			
File Number (Name of Ward)	:	CU.PRA.5 (Vancouver Ward)			
Previous Reference	:	OCM 16/04/13 Report item 5.1;			
		OCM 27/08/13 Report item WS004;			
		OCM 16/12/14 Report item WS058;			
		OCM 24/06/2014 Report item CSF094 (Delegations)			

PD072: DEVELOPMENT APPLICATION - TELECOMMUNICATIONS INFRASTRUCTURE -LOT 29, 64 BARRASS RD, LITTLE GROVE

Lot 29, 64 Barrass Road, Little Grove WA 6330 **Land Description**

Proponent Daly International Owner C and M Slynn

Business Entity Name Nil

Attachments : Area Plan

Schedule of Submissions

Supplementary Information & :

Letters of submission from the public **Councillor Workstation:**

Report Prepared by Senior Planning Officer (A Bott) Responsible Officer

Director Development Services (D Putland) aleRM

Responsible Officer's Signature:

STRATEGIC IMPLICATIONS

1. Council is required to exercise its quasi-judicial function in this matter.

- 2. This is a statutory planning matter that is assessed against the Local Planning Scheme No.1 (LPS1) and any relevant planning policies. As such there are no strategic implications. Notwithstanding this, the most relevant strategic document is the Albany Local Planning Strategy (ALPS).
- 3. The item relates to the following Strategic Objective of the Albany Local Planning Strategy (ALPS):
 - 6.4.4 Telecommunications: "To encourage the extension and maintenance of high quality telecommunications for the whole Albany district"

In Brief:

- Council is asked to consider a proposal for Telecommunications Infrastructure at Lot 29, 64 Barrass Rd, Little Grove WA 6330.
- The proposal has been advertised to the public, with 17 letters of representation received. 16 of these submissions have objected to the proposal. The objections are discussed later in the report
- Staff recommend that Council approve the proposal subject to conditions.

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RECOMMENDATION

PD072: RESPONSIBLE OFFICER RECOMMENDATION

VOTING REQUIREMENT: SIMPLE MAJORITY

MOVED: COUNCILLOR GREGSON

NO SECONDER

THAT Council resolves to ISSUE a Notice of Planning Scheme Consent for Telecommunication Infrastructure at 64 Barrass Road, Little Grove; subject to the following conditions:

- (1) Prior to occupancy of use, unless varied by a condition of approval or a minor amendment to the satisfaction of the City of Albany, all development shall occur in accordance with the stamped, approved plans.
- (2) A construction management plan shall be submitted for approval in writing and implemented to the satisfaction of the City of Albany.
- (3) Stormwater from the lot shall be managed to the satisfaction of the City of Albany.
- (4) Lighting devices are to be positioned and shielded so as not to cause any direct, reflected or incidental light to encroach beyond the property boundaries, in accordance with Australian Standard AS4282/1997.
- (5) Prior to commencement of development a schedule of materials and colours to be used on the structures hereby approved shall be submitted for approval by the City of Albany.

LAPSED AS THE MOTION WAS NOT SECONDED

PD072: RESOLUTION

MOVED: COUNCILLOR HOLLINGWORTH SECONDED: COUNCILLOR SUTTON

THAT:

- a. Council resolves to ISSUE a Notice of Planning Scheme Consent REFUSAL for Telecommunication Infrastructure at 64 Barrass Road, Little Grove.
- b. Council support the provision of NBN in the area but not in the current proposed location.

CARRIED 11-0

Councillor's Reason:

The proposal to site the tower at 64 Barrass Road will have an adverse visual impact on the character and amenity of the local environment.

BACKGROUND

- 4. The City has received an application for Planning Scheme Consent for Telecommunication Infrastructure at Lot 29, 64 Barrass Rd, Little Grove WA 6330.
- 5. The subject site is located approximately 5.5km SSW of the Albany CBD.
- 6. The subject site is 1.84Ha in area and is zoned Rural Residential No.42 under (LPS1). The site is currently developed with a single dwelling and associated outbuilding.
- 7. The top of the proposed monopole tower telecommunications will be 45m above natural ground level.
- 8. The proposed Telecommunication Infrastructure is a component of the National Broadband Network's (NBN) wireless network.
- 9. Telecommunication Infrastructure is a use listed within LPS1, but is not specifically identified as a permissible use for this zone through Schedule 14 of LPS1. Although not listed for the zone, it is also not prohibited. As such, Telecommunication Infrastructure is considered as an 'A' use, meaning the use is not permitted unless the Local Government has exercised its discretion by granting planning approval after giving special notice in accordance with clause 9.4.
- 10. During the advertising period a total of 17 submissions were received. 16 objected or raised concerns regarding the proposal.
- 11. The proposal has been assessed against LPS1 and State Planning Policy 5.2 Telecommunications Infrastructure.
- 12. When determining telecommunications infrastructure, it is necessary to assess the impact on amenity against the overall public benefit of the infrastructure.
- 13. It is acknowledged that the proposal will detract from view scapes from a number of properties within the area.
- 14. The applicant has stated that the proposed telecommunications infrastructure will service at least 190 dwellings within the immediate area.
- 15. Taking into consideration the nature of public submissions against the significant public benefit of the proposal, it is recommended that the application be approved.

DISCUSSION

- 16. The proposal consists of one 45m high monopole. The monopole services one parabolic antenna (located at 38m) and two panel antennas (located at 45m). In addition to the monopole, it is proposed to install two outdoor equipment cabinets within a fenced area of 96m².
- 17. The proposed infrastructure and compound are proposed to be located in the south east corner of lot 29, setback a minimum of 3.5m of from Barrass Rd.
- 18. The proposal was initially scheduled to be advertised for a 21 day period with an advertisement appearing in the public notices section of a local paper on 16 October, 2014. Concerns were raised regarding the timeframe to make a submission. The closing date for submissions was consequently extended until 6 December, 2014. The issues raised are covered and addressed in the following section of the report.
- 19. A number of submissions make reference to the community consultation undertaken by the applicants prior to lodging a Planning Scheme Consent with the City of Albany.

- 20. The matters raised in the submissions will be discussed in further detail below. In brief, amenity was the main concern raised consistently throughout the submissions, particularly the perceived impact on views of significance and the natural amenity of the area.
- 21. When assessing impacts on amenity, it is necessary to determine the level of existing amenity within the immediate area and secondly, within wider the locality.
- 22. The assessment of landscape this report has been undertaken in reference with the Western Australian Planning Commission's *Visual Landscape Planning in Western Australia a manual for assessment, siting and design.*
- 23. The existing amenity for Barrass Rd can be classified as a vegetated Rural Residential street directly adjoining the Torndirrup National Park to the east. The overall locality to the south of the subject site is primarily defined by vegetated Rural Residential properties provided with views towards the Harbour and National park. General residential properties are located approximately 450m to the north, across Frenchman Bay Road.
- 24. The notion of relocating the proposed infrastructure to an alternative location within the area was a consistent comment throughout the consultation process. As a response to these comments, the City of Albany contacted the applicant and enquired if there was scope to review other locations. The applicant advised that a number of sites were reviewed as part of the pre application process. However, they wish to proceed with the site selected.
- 25. The potential for detrimental health effects from the proposed tower was also regularly raised. It is necessary to note that the City is not a regulatory body in respect to electromagnetic energy (EME). The Federally established Australian Radiation Protection and Nuclear Safety Agency (ARPANSA) enforce the Radiation Protection Standard for Maximum Exposure Levels to Radiofrequency Fields 3kHz to 300GHz. The EME report submitted by the applicant states that the maximum calculated EME level from the site will be 0.028% of the maximum public exposure level.
- 26. Decreased property values were raised during the consultation process. Property values are not within the matters to be considered under LPS1 and therefore are not a valid planning consideration.

GOVERNMENT & PUBLIC CONSULTATION

- 27. The proposal was advertised to residents within a 750m radius of the site from 16 October, 2014 to 6 December 2014. A notice was also placed in the local newspaper in accordance with clause 9.4 of LPS1.
- 28. A total of 17 public submissions were received following the initial advertising period. 1 was in support and 16 objected to the application, below is a summary of those submissions:
 - a. The proposal will detrimentally affect the amenity of the area;
 - b. The proposal will detrimentally affect views of significance within the area;
 - c. Property values will be negatively affected;
 - d. Detrimental health affects:
 - e. Insufficient public consultation was undertaken by the NBN Co:
 - f. The content of the submissions is summarised in more detail in the attached schedule of submissions, with officers providing responses to the matters raised.

STATUTORY IMPLICATIONS

- 29. The subject land is zoned Rural Residential under the City of Albany Local Planning Scheme No. 1 (LPS1).
- 30. Telecommunications Infrastructure is classified as an 'A' use under City of Albany Local Planning Scheme No. 1.
- 31. The proposal has been assessed against the objectives of the Rural Residential area under Clause 4.2.17 of LPS1.
- 32. The proposal has been assessed against the following relevant matters to be considered under clause 10.2 of LPS1:
 - (b) The requirements of orderly and proper planning including any relevant proposed new town planning scheme or amendment, or region scheme or amendment, which has been granted consent for public submissions to be sought;
 - (c) Any approved statement of planning policy of the Western Australian Planning Commission:
 - (i) The compatibility of a use or development with its setting;
 - (n) The preservation of the amenity of the locality;
 - (o) The relationship of the proposal to development on adjoining land or on other land in the locality including but not limited to the likely effect of the height, bulk, scale, orientation and appearance of the proposal;
 - (x) The potential loss of any community service or benefit resulting from the planning approval;
- 33. Voting requirement for this item is **SIMPLE MAJORITY**.

POLICY IMPLICATIONS

- 34. The proposal has been assessed against the Western Australian Planning Commission's *State Planning Policy 5.2 Telecommunications Infrastructure* (SPP 5.2). SPP 5.2 provides guiding principles for the assessment of telecommunication infrastructure.
- 35. The SPP 5.2 provides guiding principles for the location, siting and design of telecommunications infrastructure.
- 36. Comment in reference to the guiding principles for the location, siting and design of telecommunications infrastructure are as follows:

There should be a co-ordinated approach to the planning and development of telecommunications infrastructure, although changes in the location and demand for services require a flexible approach.

The option of reassessing other suitable sites was consistently raised during the consultation process. The applicant was made aware of this notion after the consultation period had ended. The applicant advised the City that the subject site was the location which was determined to be best suited and this would not be reviewed.

Telecommunications infrastructure should be strategically planned and coordinated, similar to planning for other essential infrastructure such as transport networks and energy supply. The proposal forms a component of the National Broadband Network. Telecommunications infrastructure is identified within the Albany Local Planning Strategy.

Telecommunications facilities should be located and designed to meet the communication needs of the community.

The application proposes to provide wireless internet coverage to service at least 190 dwellings within the Little Grove area. The applicant has stated that they have selected the site based on technical parameters and the necessary land access agreement being in obtained.

Telecommunications facilities should be designed and sited to minimise any potential adverse visual impact on the character and amenity of the local environment, in particular, impacts on prominent landscape features, general views in the locality and individual significant views.

Given the height of the proposed tower, there will be detrimental impacts on views of significance from nearby properties. It is also pertinent to note that a National Park is located immediately to west of the proposed site. As discussed earlier, the existing level of amenity is defined by the secluded and vegetated nature of the area. The applicant has advised that there was no scope to co-locate the proposed infrastructure on an existing tower.

Telecommunications facilities should be designed and sited to minimise adverse impacts on areas of natural conservation value and places of heritage significance or where declared rare flora are located.

The site located immediately adjacent to a National park. The application proposes to remove a vegetation to establish a cleared area for the telecommunication infrastructure. The site does not contain any registered places of heritage significance.

Telecommunications facilities should be designed and sited with specific consideration of water catchment protection requirements and the need to minimise land degradation.

The proposal will not detrimentally affect groundwater. The proposed removal of vegetation would be required to be appropriately managed to avoid erosion.

Telecommunications facilities should be designed and sited to minimise adverse impacts on the visual character and amenity of residential areas.

The applicant has proposed a monopole rather than a lattice style tower as it is less obtrusive. It is also proposed to leave the infrastructure unpainted in a grey colour. Notwithstanding these measures, there will be an impact on the amenity of the area, primarily on views from properties to the south.

Telecommunications cables should be placed underground, unless it is impractical to do so and there would be no significant effect on visual amenity or, in the case of regional areas, it can be demonstrated that there are long-term benefits to the community that outweigh the visual impact.

The subject area has not been identified as being feasible for cable connection as part of the NBN rollout.

Telecommunications cables that are installed overhead with other infrastructure such as electricity cables should be removed and placed underground when it can be demonstrated and agreed by the carrier that it is technically feasible and practical to do so.

This guiding principle is not applicable in this situation.

Unless it is impractical to do so telecommunications towers should be located within commercial, business, industrial and rural areas and areas outside identified conservation areas.

The general area is zoned Rural Residential. There are no business, industrial or rural zoned land within the operating area of the telecommunications infrastructure.

The design and siting of telecommunications towers and ancillary facilities should be integrated with existing buildings and structures, unless it is impractical to do so, in which case they should be sited and designed so as to minimise any adverse impact on the amenity of the surrounding area.

In this situation there are no existing buildings or telecommunication infrastructure to utilise. As mentioned previously, while measures have been taken to reduce visual impact, there will still be a level of impact on the existing amenity of the area.

Co-location of telecommunications facilities should generally be sought, unless such an arrangement would detract from local amenities or where operation of the facilities would be significantly compromised as a result.

There are no existing facilities which would allow co location to occur while still meeting the operational requirements for the infrastructure.

Measures such as surface mounting, concealment, colour co-ordination, camouflage and landscaping to screen at least the base of towers and ancillary structures, and to draw attention away from the tower, should be used, where appropriate, to minimise the visual impact of telecommunications facilities.

The applicant has proposed leaving the monopole unpainted in an effort to reduce visual impact. A landscaping condition can potentially be applied to mitigate street level amenity.

Design and operation of a telecommunications facility should accord with the licensing requirements of the Australian Communications Authority, with physical isolation and control of public access to emission hazard zones and use of minimum power levels consistent with quality services.

As stated earlier, the City is not the responsibly authority in applying the abovementioned requirements. If approved these details are subject to separate licensing requirements.

Construction of a telecommunications facility (including access to a facility) should be undertaken so as to minimise adverse effects on the natural environment and the amenity of users or occupiers of adjacent property, and ensure compliance with relevant health and safety standards.

Any development would be subject to a construction management plan which would be required to address and mitigate potential amenity impacts i.e. (dust, noise, traffic).

37. The City of Albany Rural Planning Strategy provides policy in respect to visual resource protection. It is necessary to note that the Rural Planning strategy is dated 1996. Many of the provisions are now addressed in greater detail in SPP 5.2. Notwithstanding this, the following provisions are applicable:

Siting

- Do not detract from significant views;
- Are not located on ridge tops;
- Are preferably not located on slopes greater than 1 in 10;
- Are sympathetic to existing landscape elements.
- 38. In response to the above, the proposal will impact the views from private properties to the south. As mentioned previously it is necessary to consider the overall public benefit of the proposal against the any amenity impact. The proposal is not located on a ridge top and the slope on the site is not greater than 1 in 10. The applicant has proposed to leave the monopole unpainted in order to reduce the visual impact of the proposal.

Clearing of native Vegetation

- Clearing of native vegetation for buildings, infrastructure and essential firebreaks shall be confined to the absolute minimum necessary for open space and garden areas, infrastructure installation and fire protection.
- 39. The proposal does propose minimum clearing to facilitate the infrastructure. Unlike a dwelling which is subject to bushfire clearing requirements, the proposal does not require fuel load reduction round the facility.

RISK IDENTIFICATION & MITIGATION

40. The risk identification and categorisation relies on the City's <u>Enterprise Risk Management Framework</u>.

Risk	Likelihood	Consequence	Risk	Mitigation
			Analysis	
Community. Approving the proposed use could allow additional infrastructure to be attached to the tower without requiring City of Albany approval.	Likely	Moderate	Medium	Consult with telecommunications providers when queried on the site and advise of community concerns regarding additional infrastructure.
Community. If not approved the NBN may not build a tower in the area.	Likely	Moderate	Medium	Lobby the NBN to seek an alternative site in the area.

FINANCIAL IMPLICATIONS

41. There are no financial implications related to the item.

LEGAL IMPLICATIONS

42. The proponent has the right to seek a review of the Council's decision, including any conditions attached to an approval. The City of Albany may be required to defend the decision at a State Administrative Tribunal hearing.

ENVIRONMENTAL CONSIDERATIONS

- 43. The property is well vegetated. The site adjoining the Torndirrup National park.
- 44. The site is within a protected drinking water area.
- 45. There are no additional environmental controls on the property other than those contained within LPS1. It is the applicants responsibility to ensure all obligations under the *Environment Protection and Biodiversity Conservation Act 1999* (EPBC Act) and *Environmental Protection (Clearing of Native Vegetation) Regulations 2004* are fulfilled.

ALTERNATE OPTIONS

46. Council has the following alternate option in relation to this item:

"THAT Council resolves to ISSUE a Notice of REFUSAL of Planning Scheme Consent for Telecommunication Infrastructure at 64 Barrass Road, Little Grove."

SUMMARY CONCLUSION

- 47. The proposal has been assessed against LPS1 and the State policy relating to telecommunications infrastructure.
- 48. In determining the application it is necessary to consider the impact on amenity against the long term benefit of a secured high speed broadband service.
- 49. It is recommended the application be approved subject to conditions.

Consulted References	:	 Local Planning Scheme No. 1 Albany Local Planning Strategy 2010 WA Planning Commission (WAPC) State Planning Policy 5.2 Visual Landscape Planning in Western Australia – a manual for assessment, siting and design
File Number (Name of Ward)	:	A49420 (Vancouver Ward)
Previous Reference	:	Nil.

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PD073: DEVELOPMENT APPLICATION - TELECOMMUNICATIONS INFRASTRUCTURE -LOT 105, 241 ROBINSON RD, ROBINSON

: Lot 105, 241 Robinson Road, Robinson WA 6330 **Land Description**

Proponent Daly International Owner Algean PTY LTD

Business Entity Name : NIL Attachments : Area Plan

Schedule of Submissions

Supplementary Information & :

Letters of submission from the public

Councillor Workstation: Report Prepared by Senior Planning Officer (A Bott)

Responsible Officer Director Development Services (D Putland)

Responsible Officer's Signature:

DaleRM

STRATEGIC IMPLICATIONS

- 1. Council is required to exercise its quasi-judicial function in this matter.
- 2. This is a statutory planning matter that is assessed against the Local Planning Scheme No.1 (LPS1) and any relevant planning policies. As such there are no strategic implications. Notwithstanding this, the most relevant strategic document is the Albany Local Planning Strategy (ALPS).
- 3. The item relates to the following Strategic Objective of the Albany Local Planning Strategy (ALPS):
 - 6.4.4 Telecommunications: "To encourage the extension and maintenance of high quality telecommunications for the whole Albany district"

In Brief:

- Council is asked to consider a proposal for Telecommunications Infrastructure at Lot 105, 241 Robinson Road, Robinson WA 6330.
- The proposal has been advertised to the public, with 7 letters of representation received. All of the submissions objected to the proposal. A petition containing 89 signatures against the proposal was also received. The objections are discussed later in the report
- Staff recommend that Council approve the proposal subject to conditions.

RECOMMENDATION

PD072: RESOLUTION

VOTING REQUIREMENT: SIMPLE MAJORITY

MOVED: COUNCILLOR SUTTON

SECONDED: COUNCILLOR GREGSON

THAT:

a. Council resolves to ISSUE a Notice of Planning Scheme Consent REFUSAL for Telecommunication Infrastructure at 241 Robinson Road, Robinson.

b. THAT Council support the provision of NBN in the area but not in the current proposed location.

CARRIED 11-0

Councillor's Reason:

The proposal to site the tower at 241 Robinson Road will have an adverse visual impact on the character and amenity of the local environment.

PD073: COMMITTEE RECOMMENDATION

MOVED COUNCILLOR WILLIAMS SECONDED COUNCILLOR SUTTON

THAT Council resolves to ISSUE a Notice of Planning Scheme Refusal for Telecommunication Infrastructure at 241 Robinson Road, Robinson; subject to the following conditions:

- (1) Prior to occupancy of use, unless varied by a condition of approval or a minor amendment to the satisfaction of the City of Albany, all development shall occur in accordance with the stamped, approved plans.
- (2) A construction management plan shall be submitted for approval in writing and implemented to the satisfaction of the City of Albany.
- (3) Stormwater from the lot shall be managed to the satisfaction of the City of Albany.
- (4) Lighting devices are to be positioned and shielded so as not to cause any direct, reflected or incidental light to encroach beyond the property boundaries, in accordance with Australian Standard AS4282/1997.
- (5) Prior to commencement of development a schedule of materials and colours to be used on the structures hereby approved shall be submitted for approval by the City of Albany.

CARRIED 6-2

Record of Vote

Against the Motion: Councillors Gregson and Goode

PD073: COMMITTEE RECOMMENDATION VOTING REQUIREMENT: SIMPLE MAJORITY

THAT Council resolves to ISSUE a Notice of Planning Scheme Refusal for Telecommunication Infrastructure at 241 Robinson Road, Robinson; subject to the following conditions:

- (1) Prior to occupancy of use, unless varied by a condition of approval or a minor amendment to the satisfaction of the City of Albany, all development shall occur in accordance with the stamped, approved plans.
- (2) A construction management plan shall be submitted for approval in writing and implemented to the satisfaction of the City of Albany.
- (3) Stormwater from the lot shall be managed to the satisfaction of the City of Albany.
- (4) Lighting devices are to be positioned and shielded so as not to cause any direct, reflected or incidental light to encroach beyond the property boundaries, in accordance with Australian Standard AS4282/1997.
- (5) Prior to commencement of development a schedule of materials and colours to be used on the structures hereby approved shall be submitted for approval by the City of Albany.

PD073: RESPONSIBLE OFFICER RECOMMENDATION

THAT Council resolves to ISSUE a Notice of Planning Scheme Consent for Telecommunication Infrastructure at 241 Robinson Road, Robinson; subject to the following conditions:

- (1) Prior to occupancy of use, unless varied by a condition of approval or a minor amendment to the satisfaction of the City of Albany, all development shall occur in accordance with the stamped, approved plans.
- (2) A construction management plan shall be submitted for approval in writing and implemented to the satisfaction of the City of Albany.
- (3) Stormwater from the lot shall be managed to the satisfaction of the City of Albany.
- (4) Lighting devices are to be positioned and shielded so as not to cause any direct, reflected or incidental light to encroach beyond the property boundaries, in accordance with Australian Standard AS4282/1997.
- (5) Prior to commencement of development a schedule of materials and colours to be used on the structures hereby approved shall be submitted for approval by the City of Albany.

BACKGROUND

- 4. The City has received an application for Planning Scheme Consent for Telecommunication Infrastructure at Lot 105, 241 Robinson Rd, Robinson WA 6330.
- 5. The subject site is located approximately 4.7km West of the Albany CBD
- 6. The subject site is 6.16Ha in area and is zoned Rural Residential No.29 under (LPS1). The site is currently developed with a single dwelling and associated outbuilding.
- 7. The top of the proposed monopole tower telecommunications will be 40m above natural ground level.

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- 8. The proposed Telecommunication Infrastructure is a component of the National Broadband Network's (NBN) wireless network.
- 9. Telecommunication Infrastructure is a use listed within LPS1, but is not specifically identified as a permissible use for this zone through Schedule 14 of LPS1. Although not listed for the zone, it is also not prohibited. As such, Telecommunication Infrastructure is considered as an 'A' use, meaning the use is not permitted unless the Local Government has exercised its discretion by granting planning approval after giving special notice in accordance with clause 9.4.
- 10. During the advertising period a total of 7 submissions were received. All objected or raised concerns regarding the proposal. A petition against the proposal was also lodged. The petition contains 89 signatures.
- 11. The proposal has been assessed against LPS1 and *State Planning Policy 5.2 Telecommunications Infrastructure.*
- 12. When determining telecommunications infrastructure, it is necessary to assess the impact on amenity against the overall public benefit of the infrastructure.
- 13. It is acknowledged that the proposal will detract from view scapes from a number of properties within the area.
- 14. Taking into consideration the nature of public submissions against the significant public benefit of the proposal, it is recommended that the application be approved.

DISCUSSION

- 15. The proposal consists of one 40m high monopole. The monopole services two parabolic antennas (located at 37m) and three panel antennas. In addition to the monopole, it is proposed to install two outdoor equipment cabinets within a fenced area of 96m².
- 16. The proposed infrastructure and compound are proposed to be located centrally on lot 105, setback 125m from Robinson Rd, 96m from the western boundary and 88m to the western boundary.
- 17. The proposal was initially scheduled to be advertised for a 21 day period with an advertisement appearing in the public notices section of a local paper on 16 October, 2014. Concerns were raised regarding the timeframe to make a submission. The closing date for submissions was consequently extended until 6 December, 2014. The issues raised are covered and addressed in the following section of the report.
- 18. A number of submissions make reference to the community consultation undertaken by the applicant prior to lodging a Planning Scheme Consent with the City of Albany.
- 19. The matters raised in the submissions will be discussed in further detail below. In brief, amenity was the main concern raised consistently throughout the submissions, particularly the perceived impact on views of significance and the natural amenity of the area.
- 20. When assessing impacts on amenity, it is necessary to determine the level of existing amenity within the immediate area and secondly, within wider the locality.
- 21. The assessment of landscape this report has been undertaken in reference with the Western Australian Planning Commission's *Visual Landscape Planning in Western Australia a manual for assessment, siting and design.*

- 22. The existing amenity for Robinson Rd can be classified as typical Rural Residential area defined by sections open paddock and a thick vegetation belt on the south side of Robinson Rd. The overall locality to the south of the subject site is primarily defined by relatively cleared smaller sized Rural Residential properties. The locality to the north is defined by larger cleared rural small holding lots. Overall it can be considered an area of Rural amenity.
- 23. The notion of relocating the proposed infrastructure to an alternative location within the area was a consistent comment throughout the consultation process. As a response to these comments, the City of Albany contacted the applicant and enquired if there was scope to review other locations. The applicant advised that a number of sites were reviewed as part of the pre application process. However, they wish to proceed with the site selected.
- 24. The potential for detrimental health effects from the proposed tower was also regularly raised. It is necessary to note that the City is not a regulatory body in respect to electromagnetic energy (EME). The Federally established Australian Radiation Protection and Nuclear Safety Agency (ARPANSA) enforce the Radiation Protection Standard for Maximum Exposure Levels to Radiofrequency Fields 3kHz to 300GHz. The EME report submitted by the applicant states that the maximum calculated EME level from the site will be 0.028% of the maximum public exposure level.
- 25. Decreased property values were raised during the consultation process. Property values are not within the matters to be considered under LPS1 and therefore are not a valid planning consideration.

GOVERNMENT & PUBLIC CONSULTATION

- 26. The proposal was advertised to residents within a 1km radius of the site from 16 October, 2014 to 6 December 2014. A notice was also placed in the local newspaper in accordance with clause 9.4 of LPS1.
- 27. A total of 7 public submissions were received following the initial advertising period. 7 objected to the application. A petition objecting to the proposal was also submitted. The petition contains 89 signatures. below is a summary of those submissions:
 - The proposal will detrimentally affect the amenity of the area;
 - Proposal conflicts with historical status;
 - Detrimental to tourism values;
 - The proposal will detrimentally affect views of significance within the area;
 - Property values will be negatively affected;
 - Detrimental health affects;
 - Insufficient public consultation was undertaken by the NBN Co;
- 28. The content of the submissions is summarised in more detail in the attached schedule of submissions, with officers providing responses to the matters raised.

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STATUTORY IMPLICATIONS

- 29. The subject land is zoned Rural Residential under the City of Albany Local Planning Scheme No. 1 (LPS1).
- 30. Telecommunications Infrastructure is classified as an 'A' use under City of Albany Local Planning Scheme No. 1.
- 31. The proposal has been assessed against the objectives of the Rural Residential area under Clause 4.2.17 of LPS1.
- 32. The proposal has been assessed against the following relevant matters to be considered under clause 10.2 of LPS1:
 - (b) The requirements of orderly and proper planning including any relevant proposed new town planning scheme or amendment, or region scheme or amendment, which has been granted consent for public submissions to be sought;
 - (c) Any approved statement of planning policy of the Western Australian Planning Commission:
 - (i) The compatibility of a use or development with its setting;
 - (n) The preservation of the amenity of the locality;
 - (o) The relationship of the proposal to development on adjoining land or on other land in the locality including but not limited to the likely effect of the height, bulk, scale, orientation and appearance of the proposal;
 - (x) The potential loss of any community service or benefit resulting from the planning approval;
- 33. Voting requirements for this item is **SIMPLE MAJORITY**.

POLICY IMPLICATIONS

- 34. The proposal has been assessed against the Western Australian Planning Commission's *State Planning Policy 5.2 Telecommunications Infrastructure* (SPP 5.2). SPP 5.2 provides guiding principles for the assessment of telecommunication infrastructure.
- 35. The SPP 5.2 provides guiding principles for the location, siting and design of telecommunications infrastructure.

Comment in reference to the guiding principles for the location, siting and design of telecommunications infrastructure are as follows;

There should be a co-ordinated approach to the planning and development of telecommunications infrastructure, although changes in the location and demand for services require a flexible approach.

The option of reassessing other suitable sites was raised during the consultation process. The applicant was made aware of this notion after the consultation period had ended. The applicant advised the City that the subject site was the location which was determined to be best suited and this would not be reviewed.

Telecommunications infrastructure should be strategically planned and coordinated, similar to planning for other essential infrastructure such as transport networks and energy supply.

The proposal forms a component of the National Broadband Network. Telecommunications infrastructure is identified within the Albany Local Planning Strategy.

Telecommunications facilities should be located and designed to meet the communication needs of the community.

The application proposes to provide wireless internet coverage Robinson area. Over recent years there have been a number of new rural residential subdivisions within the area which have increased demand for broadband services. The applicant has stated that they have selected the site based on technical parameters and the necessary land access agreement being in obtained.

Telecommunications facilities should be designed and sited to minimise any potential adverse visual impact on the character and amenity of the local environment, in particular, impacts on prominent landscape features, general views in the locality and individual significant views.

Given the height of the proposed tower, the tower will be able to be seen from nearby properties and Robinson Rd. The applicant has provided a photo merge which shows that the large setback from the Robinson Rd screens the lower half of the tower. As discussed earlier, the existing level of amenity is defined by the rural nature of the area.

Telecommunications facilities should be designed and sited to minimise adverse impacts on areas of natural conservation value and places of heritage significance or where declared rare flora are located.

The application proposes to remove a vegetation to establish a cleared area for the telecommunication infrastructure. It is proposed to utilise an existing firebreak. The site does not contain any registered places of heritage significance.

Telecommunications facilities should be designed and sited with specific consideration of water catchment protection requirements and the need to minimise land degradation.

The proposal is located within a water protection area within LPS1. Given the nature of the proposal it will not detrimentally affect groundwater. The proposed removal of vegetation would be required to be appropriately managed to avoid erosion.

Telecommunications facilities should be designed and sited to minimise adverse impacts on the visual character and amenity of residential areas.

The applicant has proposed a monopole rather than a lattice style tower as it is less obtrusive. It is also proposed to leave the infrastructure unpainted in a grey colour. Notwithstanding these measures, there will be an impact on the amenity of the area, primarily on views from surrounding properties and from Robinson Rd.

Telecommunications cables should be placed underground, unless it is impractical to do so and there would be no significant effect on visual amenity or, in the case of regional areas, it can be demonstrated that there are long-term benefits to the community that outweigh the visual impact.

The subject area has not been identified as being feasible for cable connection as part of the NBN rollout.

Telecommunications cables that are installed overhead with other infrastructure such as electricity cables should be removed and placed underground when it can be demonstrated and agreed by the carrier that it is technically feasible and practical to do so.

This guiding principle is not applicable in this situation.

Unless it is impractical to do so telecommunications towers should be located within commercial, business, industrial and rural areas and areas outside identified conservation areas.

The general area is zoned Rural Residential and Rural Small Holding. There are no business, industrial or rural zoned land within the operating area of the telecommunications infrastructure.

The design and siting of telecommunications towers and ancillary facilities should be integrated with existing buildings and structures, unless it is impractical to do so, in which case they should be sited and designed so as to minimise any adverse impact on the amenity of the surrounding area.

In this situation there are no existing buildings or telecommunication infrastructure to utilise. As mentioned previously, while measures have been taken to reduce visual impact, there will still be a level of impact on the existing amenity of the area.

Co-location of telecommunications facilities should generally be sought, unless such an arrangement would detract from local amenities or where operation of the facilities would be significantly compromised as a result.

There are no existing facilities which would allow co location to occur while still meeting the operational requirements for the infrastructure.

Measures such as surface mounting, concealment, colour co-ordination, camouflage and landscaping to screen at least the base of towers and ancillary structures, and to draw attention away from the tower, should be used, where appropriate, to minimise the visual impact of telecommunications facilities.

The applicant has proposed leaving the monopole unpainted in an effort to reduce visual impact. The proposed tower is well setback from Robinson Rd and other boundaries. The setback serves to screen the lower section of the tower from adjoining properties and Robinson Rd

Design and operation of a telecommunications facility should accord with the licensing requirements of the Australian Communications Authority, with physical isolation and control of public access to emission hazard zones and use of minimum power levels consistent with quality services.

As stated earlier, the City is not the responsibly authority in applying the abovementioned requirements. If approved these details are subject to separate licensing requirements.

Construction of a telecommunications facility (including access to a facility) should be undertaken so as to minimise adverse effects on the natural environment and the amenity of users or occupiers of adjacent property, and ensure compliance with relevant health and safety standards.

Any development would be subject to a construction management plan which would be required to address and mitigate potential amenity impacts i.e. (dust, noise, traffic). 36. The City of Albany Rural Planning Strategy provides policy in respect to visual resource protection. It is necessary to note that the Rural Planning strategy is dated 1996. Many of the provisions are now addressed in greater detail in SPP 5.2. Notwithstanding this, the following provisions are applicable;

Siting

- Do not detract from significant views;
- Are not located on ridge tops;
- Are preferably not located on slopes greater than 1 in 10;
- Are sympathetic to existing landscape elements.
- 37. In response to the above, the proposal will impact the views from private properties in the surrounding area. As mentioned previously it is necessary to consider the overall public benefit of the proposal against the any amenity impact. The proposal is not located on a ridge top and the slope on the site is not greater than 1 in 10. The applicant has proposed to leave the monopole unpainted in order to reduce the visual impact of the proposal.

Clearing of native Vegetation

- Clearing of native vegetation for buildings, infrastructure and essential firebreaks shall be confined to the absolute minimum necessary for open space and garden areas, infrastructure installation and fire protection.
- 38. The proposal does propose minimum clearing to facilitate the infrastructure. Unlike a dwelling which is subject to bushfire clearing requirements, the proposal does not require fuel load reduction round the facility.

RISK IDENTIFICATION & MITIGATION

39. The risk identification and categorisation relies on the City's <u>Enterprise Risk</u> <u>Management Framework</u>.

Risk	Likelihood	Consequence	Risk Analysis	Mitigation
Community. Approving the proposed use could allow additional infrastructure to be attached to the tower without requiring City of Albany approval.	Likely	Moderate	Medium	Consult with telecommunications providers when queried on the site and advise of community concerns regarding additional infrastructure.
Community. If not approved the NBN may not build a tower in the area.	Likely	Moderate	Medium	Lobby the NBN to seek an alternative site in the area.

FINANCIAL IMPLICATIONS

40. There are no financial implications related to the item.

LEGAL IMPLICATIONS

41. The proponent has the right to seek a review of the Council's decision, including any conditions attached to an approval. The City of Albany may be required to defend the decision at a State Administrative Tribunal hearing.

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ENVIRONMENTAL CONSIDERATIONS

- 42. The property is approximately 80% vegetated. The vegetation forms a 200m wide belt from racecourse rd to Robinson rd.
- 43. The site is classified as a protected drinking water area.
- 44. There are no additional environmental controls on the property other than those contained within LPS1. It is the applicants responsibility to ensure all obligations under the Environment Protection and Biodiversity Conservation Act 1999 (EPBC Act) and Environmental Protection (Clearing of Native Vegetation) Regulations 2004 are fulfilled.

ALTERNATE OPTIONS

45. Council has the following alternate option in relation to this item:

THAT Council resolves to ISSUE a Notice of REFUSAL of Planning Scheme Consent for Telecommunication Infrastructure at 241 Robinson Road, Robinson.

SUMMARY CONCLUSION

- 46. The proposal has been assessed against LPS1 and the State policy relating to telecommunications infrastructure.
- 47. In determining the application it is necessary to consider the impact on amenity against the long term benefit of a secured high speed broadband service.
- 48. It is recommended the application be approved subject to conditions.

Consulted References	:	 Local Planning Scheme No. 1 Albany Local Planning Strategy 2010 WA Planning Commission (WAPC) State Planning Policy 5.2 Visual Landscape Planning in Western Australia – a manual for assessment, siting and design
File Number (Name of Ward)	:	A42985 (Vancouver Ward)
Previous Reference	:	

PD075: CONSIDERATION OF LOCAL DEVELOPMENT PLAN - LOT 1 AND 2 FRENCHMAN BAY ROAD, FRENCHMAN BAY, 6330

Land Description : Lot 1 and 2 Frenchman Bay Road, Frenchman Bay

6330

Proponent : Harley Dykstra

Owners : MTK Ventures Pty Ltd **Business Entity Name** : MTK Ventures Pty Ltd Attachments 1. Location plan

2. Site Plan

3. Local Development Plan No. 1 report

Supplementary Information & :

Councillor Workstation:

Report Prepared by : Senior Planning Officer (Alex Bott)

: Executive Director Planning and Development Responsible Officer

Services (D Putland)

Responsible Officer's Signature:

our IT

STRATEGIC IMPLICATIONS

- 1. Council is required to exercise its guasi-judicial function in this matter.
- 2. When exercising its discretion in relation to planning matters, the pertinent strategic document is the Albany Local Planning Strategy (ALPS).
- 3. The proposal is consistent with the strategic direction set in ALPS.

In Brief:

- A request has been submitted for Council to initiate advertising a Local development Plan for Lot 1 and 2 Frenchman Bay to facilitate the development of a mixed use tourist development.
- The proposal seeks to vary the Significant Tourist Sites Policy by allowing a permanent stay component for future development (20 Holiday Units, 10 Permanent).
- The Local Development Plan also proposes to vary provisions of Special Use 13 (SU13) relating to the requirement for development to be connected to reticulated water and sewer.
- Staff recommend that Council adopt the Local Development Plan for advertising on the basis it facilitates the orderly planning and development of the site to achieve a tourism outcome.

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RECOMMENDATION

PD075: RESOLUTION

VOTING REQUIREMENT: SIMPLE MAJORITY

MOVED: COUNCILLOR GRESGON SECONDED: COUNCILLOR PRICE

THAT Council ADOPTS the draft Local Development Plan for Lots 1 and 2 Frenchman Bay Road, Frenchman Bay for the purpose of public advertising.

CARRIED 11-0

PD075: COMMITTEE RECOMMENDATION

MOVED COUNCILLOR GOODE SECONDED COUNCILLOR GREGSON

THAT the Responsible Officer Recommendation be ADOPTED.

CARRIED 8-0

PD075: RESPONSIBLE OFFICER RECOMMENDATION

THAT Council ADOPTS the draft Local Development Plan for Lots 1 and 2 Frenchman Bay Road, Frenchman Bay for the purpose of public advertising.

BACKGROUND

- 4. Local Planning Scheme No. 1 was gazetted on 28 April 2014 and consists of the Scheme Text and the Scheme Maps. The Scheme divides the Local Government district into zones to identify areas for particular uses and identifies land reserved for public purposes. Most importantly, the Scheme controls the types of uses and development allowed in different zones. There are particular controls included for heritage and special control areas. The Scheme Text also sets out the requirements for planning approval, enforcement of the Scheme provisions and non-conforming uses.
- 5. The two lots have been identified as a significant tourist site within the City of Albany planning framework. Consequently, a Local Development Plan is required prior to development.
- 6. The site was previously used as a caravan park but has remained undeveloped for a number of years.
- 7. A previous development application on the site was considerably larger (107 units) than what is currently proposed and resulted in significant community concerns. Council resolved to refuse the previous application at the 19 May, 2009 OCM. The current LPS1 controls relating to the site were introduced as a response the previous application in order to mitigate concerns raised and identified site constraints. Notwithstanding the requested variations, the application meets the introduced requirements.
- 8. Local Development Plan No.1 (LDP1) has been prepared to facilitate the development of Lot 1 and 2 Frenchman Bay Road as a tourist site.

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- 9. The LDP1 proposes to allow for the following land uses:
 - Twenty (20) two storey holiday units;
 - Ten (10) two storey permanent residential units;
 - A caretakers dwelling incorporating a kiosk, restaurant and reception;
 - Centrally landscaped area with playground and bbq facilities;
 - Boat parking compound;
 - Path network to whalers beach.
- 10. The applicant has requested a number of variations to the planning framework relating to the site. The variations have been requested on the grounds that it would be economically unviable to develop the site. The proposed variations are as follows;
 - A permanent residential component of 10 units;
 - Varying provisions of Special Use 13 (SU13) relating to the requirement for development to be connected to reticulated water and sewer;
 - Increasing the number of unsewered units from 25 to 30.

DISCUSSION

- 11. The subject lots are zoned Special Use site 13 under Local Planning Scheme No.1.
- 12. The subject site is located at the eastern termination of Frenchman Bay Rd, approximately 600m east from Goode beach and 10km south east of the Albany CBD.
- 13. SU13 currently allows the following land uses subject to consistency with an endorsed Local development Plan;
 - Caravan Park
 - Caretakers Dwelling
 - Holiday Accommodation
 - Shop
 - Restaurant
- 14. The applicant has requested variations to allow a permanent residential component and to remove the requirement for development to be connected to reticulated sewer/water. The request has been made on the basis that it is economically unviable to develop the site with these requirements.
- 15. Officers are supportive of the variations requested as the development of the site will ensure a tourism outcome for an identified significant site, while also providing economic benefits to the greater area. The proposed variations are discussed in detail below.

Permanent Residential

- 16. The planning framework for the site states that no permanent residential is supported on the site.
- 17. The applicant has proposed that 10 of the 30 units be available for permanent residential living.

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- 18. In recent years the inclusion of a permanent stay component in tourist developments has been seen by Tourism WA as a method of achieving an overall on site tourism outcome by allowing non peak occupancy rates to be offset by the guaranteed income of permanent living.
- 19. In order to prevent only the residential component of the proposal being developed, staff would recommended a condition at the development stage only allowing one residential unit to be developed per every two tourist units developed. This provision could potentially be varied subject to alternative tourism outcomes being achieved on site to the satisfaction of the City of Albany.

Connection to reticulated water and sewer

- 20. SU13 requires that all development be connected to reticulated water supplied by a licenced water provider. The applicant has stated that it is financially unviable to connect to the site, with the nearest reticulated pipe being 1.3km away. In addition to the pipe extension, there would also likely be system upgrade costs.
- 21. The previous caravan park on the site operated with a treated bore water supply. It would be a requirement of any future development to demonstrate that on site water can be provided through treated bore water and tanks. It would be a development requirement for the applicant to obtain the for relevant Government approvals for groundwater usage. If adopted for advertising, the proposal will be referred to Department of Water and Watercorp for comment.
- 22. SU13 requires that all development be connected to reticulated sewer. The LDP proposes to vary this provision by allowing future development to be serviced by on site effluent disposal.
- 23. The applicant has requested to vary this provision due to the significant costs involved with connecting the site.
- 24. It would be a requirement of future development to demonstrate that effluent can be appropriately discharged on site. If adopted for advertising, the proposal will be referred to Department of Health to comment on the matter.
- 25. If Department of Health is supportive of onsite effluent disposal, officers would recommend the system be designed as such that it can be readily connected to reticulated sewer if available in the future.

Number of unsewered units

- 26. The draft *Country Sewerage Policy* makes provision for remote or isolated development sites. A site falls within this classification if the land is remote from existing or proposed urban land or unlikely to be connected to sewerage in the foreseeable future.
- 27. As per the draft *Country Sewerage Policy*, proposals within remote or isolated locations may be supported subject to the following
 - the development being a maximum density of R10 and no more than 25 lots or dwelling units in total;
 - the overall objectives of the policy not being compromised; and
 - the statutory authority being satisfied, after considering the advice of consultative authorities, that the intended wastewater disposal arrangements are acceptable.

- 28. The applicant has proposed 30 units on the site. The 30 units have been proposed on the basis of a 70% occupancy rate for tourist accommodation within the Albany area. The applicant has stated that the 20 holiday accommodation units at 70% occupancy results in the equivalent effluent load of 14 residential units. The 14 equivalent residential units in conjunction with the proposed 10 residential units and caretakers residence results in 25 equivalent residential units.
- 29. If adopted for advertising, the proposal will be referred to Department of Health to comment on the matter.

GOVERNMENT & PUBLIC CONSULTATION

- 30. Should Council adopt the draft LDP1 for the purpose of public advertising, it will be referred to all relevant Government agencies for assessment and comment.
- 31. Given the previous community concerns relating to the site, if Council adopts LDP1 for advertising, officers recommend that a site meeting and additional community consultation be undertaken.

STATUTORY IMPLICATIONS

- 32. Clause 5.9.1.7 of *Local Planning Scheme No.1* sets out the process for preparing a Local Development Plan.
- 33. Voting requirement for this item is **SIMPLE MAJORITY**

POLICY IMPLICATIONS

- 34. The Significant Tourist Sites and Frenchman Bay Tourist Development Site policies are applicable to the proposal.
- 35. The Significant Tourist Sites policy classifies the site as a local strategic tourist development site.
- 36. The Significant Tourist Sites Policy states the following:
 - "No permanent residential development supported. For guidance on Built Form refer to Council's Frenchman Bay Tourist Development Site Policy".
- 37. As mentioned previously, LDP1 proposes to vary the provision relating to permanent residential development.
- 38. The proponent has made the following statements in support of a permanent residential component to the development:
 - A permanent residential component would ensure there is occupancy year round. This will assist in providing security, maintenance and vibrancy year round.
 - Strata title management plans can be developed to ensure that no additional units can be converted to permanent stay.
 - A tourist development comprising of 100% tourist accommodation would not be financially viable.
- 39. Strata management plans can be developed to appropriately cater for the tourist and permanent residential components of a tourist site.
- 40. Frenchman Bay Tourist Development Site policy also applies to the site. The policy provides additional detail in respect to land uses and built form.

- 41. In terms of built form, the applicant has stated an intention for two storey development. The *Frenchman Bay Tourist Development Site* policy allows two storey development to be considered within the areas proposed by the applicant. Any future development on the site will be subject to a development application.
- 42. The LDP is compliant with provisions of the *Frenchman Bay Tourist Development Site* policy in respect to setbacks from the high water mark and Vancouver Springs. As mentioned previously, if adopted for advertising, the proposal will be referred to the relevant Government agencies for further comments regarding environmental setbacks.
- 43. A number of provisions within the Frenchman Bay Tourist Development Site policy relating to built form are not applicable at this stage and would be assessed as part of a development application.

RISK IDENTIFICATION & MITIGATION

44. The risk identification and categorisation relies on the City's <u>Enterprise Risk</u> <u>Management Framework</u>.

Risk	Likelihood	Consequence	Risk	Mitigation
			Analysis	
Organisational Operations and Reputation. Difficulty enforcing conditions regarding the number of permanent stay units	Possible	Moderate	Medium	Ensuring management statements are strictly worded with notifications on titles to advise purchasers of length of stay limitations.
Reputation. Objections from members of the public that the location will be lost as a significant tourist site.	Possible	Minor	Medium	Widely consulting with the Community, clearly communicating the overall tourism outcomes of the proposal.
Community, Organisational Operations and Reputation The proposal may attract objections from members of the public or other Government agencies.	Possible	Minor	Medium	Widely consulting with all parties who may be affected and all government agencies should mitigate any risk in this regard. If necessary, further information can be requested from the proponent as part of the amendment process.

FINANCIAL IMPLICATIONS

45. Nil

LEGAL IMPLICATIONS

46. Nil.

ENVIRONMENTAL CONSIDERATIONS

- 47. Environmental considerations have been identified and addressed through a number of controls within LPS1 and the *Significant Tourist Sites* and *Frenchman Bay Tourist Development* Site policies.
- 48. SU13 states that all development on the land is to be setback 75 metres from the horizontal setback datum. The proposal is compliant with the required setback. A greater setback may be recommended by the relevant public authority. If the LDP is initiated for advertising, government agencies will have the opportunity for comment on the suitability of the setback.

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- 49. The provisions of SU13 also state that development on the land is to be setback a minimum of 65 metres from the western boundary (which setback corresponds with the catchment associated with the Vancouver Springs). The LDP proposes the minimum setback which is compliant.
- 50. The consideration of on-site effluent disposal would be required to address any on site environmental constraints, including the nearby Vancouver Springs.

ALTERNATE OPTIONS

- 51. Council has the following alternate option in relation to this item, which are:
 - Adopt the draft Local Development Plan for the purpose of public advertising, subject to modification; or
 - Not adopt the draft Local Development Plan for the purpose of public advertising.

SUMMARY CONCLUSION

52. It is recommended that Council adopt the draft Local Development Plan No.1 for the purpose of public advertising on the basis that it presents a valuable opportunity to develop tourism in the locality and facilitate further economic opportunities.

Consulted References	:	Planning and Development Act 2015		
		2. Local Planning Scheme No. 1		
		3. Albany Local Planning Strategy 2010		
		4. City of Albany Strategic Community Plan 2023		
		5. City of Corporate Business Plan 2013-2017		
		6. City of Albany Significant Tourist Sites Policy		
		7. City of Albany Frenchman Bay Tourist		
		Development Site Policy		
		8. Draft Country Sewerage Policy		
File Number (Name of Ward)	:	LDP1 (Vancouver Ward)		
Previous Reference	:	OCM 19 May 2009 – item number 11.1.1		

PD076: CONSIDERATION OF SCHEME AMENDMENT - LOT 103 COCKBURN ROAD AND LOT 104 CAMPBELL RD, MIRA MAR

Land Description : Lot 103 Cockburn Road and Lot 104 Campbell Road

Mira Mar

Proponent : Edge Planning and Property

: R Stockdale and L Stockdale (Lot 103) **Owners Business Entity Name** : T and O Management PTY LTD (Lot 104)

Attachments 1. Location plan

2. Site Plan

3. Local Planning Scheme Amendment No. 8 report

Scheme Amendment Context Map

Supplementary Information & :

Councillor Workstation:

Nil

: Senior Planning Officer (Alex Bott)

Report Prepared by Responsible Officer : Executive Director Planning and Development

Services (D Putland)

Responsible Officer's Signature:

oh RTA

STRATEGIC IMPLICATIONS

- 1. Council is required to exercise its quasi-judicial function in this matter.
- 2. When exercising its discretion in relation to planning matters, the pertinent strategic document is the Albany Local Planning Strategy (ALPS).
- 3. The proposal is consistent with the strategic direction set in ALPS.

In Brief:

- A request has been submitted for Council to initiate a Local Planning Scheme Amendment to rezone Lot 104 Campbell Rd from "Residential" with "Additional Use 17 - Medical Centre" to "Regional Centre Mixed Business" and Lot 103 Cockburn Road, Mira Mar from "Residential R30" to "Regional Centre Mixed Business".
- Staff support the rezoning on the basis of the proximity of the both lots to the regional centre and the current commercial use of both properties.

RECOMMENDATION

PD076: RESOLUTION

VOTING REQUIREMENT: SIMPLE MAJORITY

MOVED: COUNCILLOR SUTTON

SECONDED: COUNCILLOR HOLLINGWORTH

THAT Council, in pursuance of Section 75 of the Planning and Development Act 2005 and Regulation 25(1)(c) of the Town Planning Regulations 1967, resolves to <u>initiate Amendment No. 8 to</u> City of Albany Local Planning Scheme No. 1 for the purposes of:

- (1) Rezoning Lot 103 Cockburn Road, Mira Mar from "Residential R30" to "Regional Centre Mixed Business";
- (2) Rezoning Lot 104 Campbell Road from "Residential" with "Additional Use 17 Medical Centre" to "Regional Centre Mixed Business"; and
- (3) Amending the Scheme Maps accordingly.

CARRIED 11-0

PD076: COMMITTEE RECOMMENDATION

MOVED COUNCILLOR GREGSON SECONDED COUNCILLOR HOLLINGWORTH

THAT the Responsible Officer Recommendation be ADOPTED.

CARRIED 8-0

PD076: RESPONSIBLE OFFICER RECOMMENDATION

THAT Council, in pursuance of Section 75 of the Planning and Development Act 2005 and Regulation 25(1)(c) of the Town Planning Regulations 1967, resolves to <u>initiate Amendment</u> No. 8 to City of Albany Local Planning Scheme No. 1 for the purposes of:

- (1) Rezoning Lot 103 Cockburn Road, Mira Mar from "Residential R30" to "Regional Centre Mixed Business";
- (2) Rezoning Lot 104 Campbell Rd from "Residential" with "Additional Use 17 Medical Centre" to "Regional Centre Mixed Business"; and
- (3) Amending the Scheme Maps accordingly.

BACKGROUND

4. Local Planning Scheme No.1 was gazetted on 28 April 2014 and consists of the Scheme Text and the Scheme Maps. The Scheme divides the Local Government district into zones to identify areas for particular uses and identifies land reserved for public purposes. Most importantly, the Scheme controls the types of uses and development allowed in different zones. There are particular controls included for heritage and special control areas. The Scheme Text also sets out the requirements

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for planning approval, enforcement of the Scheme provisions and non-conforming uses.

- 5. Amendment No. 8 has been prepared to seek the rezoning of Lot 103 Cockburn Road, Mira Mar from "Residential R30" to "Regional Centre Mixed Business" and Lot 104 Campbell Rd from "Residential" with "Additional Use 17 Medical Centre" to "Regional Centre Mixed Business".
- 6. Lots 103 and 104 are 2060m² and 1712m² in size and located approximately 1 Kilometre from the Albany town centre.
- 7. The subject lot is surrounded by Residential zoned land to the north and east and "Regional Centre Mixed Business" zoned land to the south and west.
- 8. The amendment document states that:

"The purpose of this report and associated plans is to explain the proposal and set out the planning merits of rezoning lot 103 Cockburn Road and Lot 104 Campbell Road to "Regional Centre Mixed Business".

DISCUSSION

- The proposed zoning is consistent with land to the south and west. Commercial land uses currently operate on the northwest and southeast corner of Campbell Rd and Cockburn Rd.
- 10. The proposal is supported on the grounds that it is a natural extension of the mixed business land uses of the area and represents an opportunity for community and economic development.
- 11. The ALPS designates both sites as City Centre. The proposal is consistent with this designation.
- 12. Lot 104 is currently used as a medical centre. Lot 103 has been previously used and designed for commercial purposes.
- 13. Lots 103 and 104 are both fully serviced by reticulated water/sewer, telephone and power.
- 14. In terms of the retail hierarchy, the Regional Centre Mixed Business zoning does not allow for retail style shops. The zoning only allows for the retail of bulky goods that cannot be reasonably sold in a shopping centre e.g. whitegoods.
- 15. Both properties are large enough to facilitate commercial development while also being able to meet development requirements such as parking and landscaping.
- 16. Campbell Road is briefly mentioned within the City of Albany *Activity Centres Planning Strategy*. The strategy states that the recommendation for the area as an activity centre would not be appropriate within the useful life of the document.

GOVERNMENT & PUBLIC CONSULTATION

17. The Town Planning Regulations 1967 require that a Local Planning Scheme amendment is initiated by a resolution of Council and that the consent of the Environmental Protection Authority and the Department of Planning is obtained, prior to the proposal being advertised for public comment. Consequently, no consultation has been undertaken at this stage.

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STATUTORY IMPLICATIONS

- 18. Scheme amendments undergo a statutory process in accordance with the *Planning and Development Act 2005* and *Town Planning Regulations 1967*.
- 19. Section 75 of the Planning and Development Act 2005 allows a local government authority to amend its Local Planning Scheme with the approval of the Minister for Planning. Council resolution is sought for the initiation of a local planning scheme amendment.
- 20. Regulation 25 of the *Town Planning Regulations 1967* sets out the process for amending the LPS.
- 21. Voting requirement for this item is **SIMPLE MAJORITY**

POLICY IMPLICATIONS

22. Nil

RISK IDENTIFICATION & MITIGATION

23. The risk identification and categorisation relies on the City's <u>Enterprise Risk Management Framework.</u>

Risk	Likelihood	Consequence	Risk Analysis	Mitigation
Organisational Operations and Reputation. The proposal may not be accepted by the Western Australian Planning Commission or the Minister for Planning.	Possible	Minor	Medium	If not supported by the WAPC or Minister, the amendment will not be progressed and the City will advise the proponent that they may submit a modified proposal.
Community, Organisational Operations and Reputation. The proposal may attract objections from members of the public or other Government agencies.	Possible	Minor	Medium	Widely consulting with all parties who may be affected and all government agencies should mitigate any risk in this regard. If necessary, further information can be requested from the proponent as part of the amendment process.

FINANCIAL IMPLICATIONS

24. Nil

LEGAL IMPLICATIONS

25. Nil.

ENVIRONMENTAL CONSIDERATIONS

26. Both lots are currently developed. Rezoning the properties will result in no additional environmental considerations.

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ALTERNATE OPTIONS

- 27. Council has the following alternate option in relation to this item, which are:
 - To initiate the scheme amendment with modifications; or
 - Resolve not to initiate the scheme amendment.

SUMMARY CONCLUSION

28. It is recommended that Council initiate Local Planning Scheme Amendment No. 8 on the basis that the proposal is consistent the existing on site commercial uses and also the surrounding zoning within the locality.

Consulted References	:	Planning and Development Act 2015	
		2. Local Planning Scheme No. 1	
		3. Albany Local Planning Strategy 2010	
		4. City of Albany Strategic Community Plan 2023	
		5. City of Corporate Business Plan 2013-2017	
		6. City of Albany	
File Number (Name of Ward)	:	LAMD8 (Fredrickstown Ward)	
Previous Reference	:	Nil	

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PD077: CONSIDERATION OF SCHEME AMENDMENT - LOTS 312 AND 1315 COCKBURN ROAD, MIRA MAR

: Lots 312 and 1315 Cockburn Road, Mira Mar **Land Description**

Proponent : Edge Planning & Property. Owner Three of a Kind Pty Ltd Three of a Kind Pty Ltd **Business Entity Name**

Attachments 1. Мар

> 2. Albany Local Planning Strategy excerpts

Local Planning Scheme Amendment No. 11 report

Supplementary Information & :

Councillor Workstation:

NIL

Report Prepared by

Planning Officer (C McMurtrie)

Responsible Officer Executive Director Planning and Development Services

(D Putland)

Responsible Officer's Signature:

STRATEGIC IMPLICATIONS

LRU

1. Council is required to exercise its quasi-judicial function in this matter.

- 2. When exercising its discretion in relation to planning matters, the pertinent strategic document is the Albany Local Planning Strategy (ALPS).
- 3. This proposal is broadly consistent with the strategic direction set in the ALPS.

In Brief:

- A request has been submitted for Council to initiate a Local Planning Scheme Amendment to rezone Lots 312 and 1325 Cockburn Road, Mira Mar from the Residential zone to the Special Use zone; amend Schedule 4 – Special Use Zones to incorporate provisions relating to Lots 312 and 1315 Cockburn Road, Mira Mar; and amend the Scheme Maps accordingly.
- City planning staff support the proposal, as it is a natural extension of an existing mixed use precinct that will bring community benefit and potential for economic development, and it is consistent with the current strategic direction set within the ALPS.

RECOMMENDATION

Councillor Bowles declared an Impartiality Interest in this item. Councillor Bowles remained in the Chamber and participated in the discussion and vote on this item.

PD077: RESOLUTION

VOTING REQUIREMENT: SIMPLE MAJORITY

MOVED: COUNCILLOR SUTTON

SECONDED: COUNCILLOR GREGSON

THAT Council in pursuance of Section 75 of the Planning and Development Act 2005, amend the Local Planning Scheme by:

- (1) Rezoning Lot 312 and Lot 1315 Cockburn Road, Mira Mar from the Residential zone to the Special Use zone;
- (2) Amending Schedule 4 Special Use Zones to incorporate provisions relating to Lots 312 and 1315 Cockburn Road, Mira Mar; and
- (3) Amending the Scheme Maps accordingly.

CARRIED 11-0

PD077: COMMITTEE RECOMMENDATION

MOVED: COUNCILLOR SUTTON

SECONDED: COUNCILLOR GREGSON

THAT the Responsible Officer Recommendation be ADOPTED.

CARRIED 8-0

PD077: RESPONSIBLE OFFICER RECOMMENDATION

THAT Council in pursuance of Section 75 of the Planning and Development Act 2005, amend the Local Planning Scheme by:

- (1) Rezoning Lot 312 and Lot 1315 Cockburn Road, Mira Mar from the Residential zone to the Special Use zone;
- (2) Amending Schedule 4 Special Use Zones to incorporate provisions relating to Lots 312 and 1315 Cockburn Road, Mira Mar; and
- (3) Amending the Scheme Maps accordingly.

BACKGROUND

4. Local Planning Scheme No. 1 (LPS 1) was gazetted on 28 April 2014 and consists of the Scheme Text and the Scheme Maps. The Scheme divides the Local Government district into zones to identify areas for particular uses and identifies land reserved for public purposes. Most importantly, the Scheme controls the types of uses and development allowed in different zones. There are particular controls included for heritage and special control areas. The Scheme Text also sets out the requirements for planning approval, enforcement of the Scheme provisions and non-conforming uses.

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- 5. Amendment No. 11 has been prepared to seek the rezoning of Lots 312 and 1325 Cockburn Road, Mira Mar from the Residential zone to the Special Use zone to create a health precinct that will also facilitate a number of complimentary and ancillary land uses. This would be achieved by inserting a new set of land use and development provisions into Schedule 4 of LPS 1.
- 6. The subject lots are located approximately 890m north-east of Albany town centre and have an area of approximately 1.2ha. The land is relatively flat, with only a very slight fall to the north, toward Cockburn Road.
- 7. The land to the west of the subject lots is zoned Residential with the R30 density code and is occupied by a unit development. An unconstructed road reserve bounds the southern extent of the subject lots, while the land beyond is also zoned Residential with the R30 density code and has been developed with a mixture of units and single houses. A 'notch' in the north-east corner of Lot 1315 is occupied by Lot 4 Cockburn Road, which is also zoned Residential with the R30 density code and occupied by a unit development. The remainder of the land to the east and to the north of the subject lots is zoned Regional Centre Mixed Business and supports a range of commercial and light industrial land uses.
- 8. The amendment document states that:

"The site's proximity to the Albany city centre, Albany Regional Hospital and other facilities (outlined in Figure 1) and that is adjacent to commercial development (Figure 2) highlight its suitability for the proposed health precinct use.

The expected health related uses include a day or general hospital, medical centre, health practitioner offices and complementary uses such as a pharmacy and a café.

It is envisaged that there would be a component of residential development which borders existing residential units in the western portion of the site. The residential uses may include providing short-stay accommodation for visiting health specialists, nurses and others along with the provision of accommodation for palliative/respite care".

DISCUSSION

- 9. The City's planning Staff support the rezoning of Lots 312 and 1315 Cockburn Road, Mira Mar from the Residential zone to the Special Use zone, in order to facilitate the establishment of a health precinct incorporating complimentary and ancillary land uses, as it is a natural extension of the mixed use precinct around the intersection of Cockburn and Campbell Roads. The location of private healthcare facilities in close proximity to the city centre and well-established residential areas will bring both community benefit and an opportunity for economic development.
- 10. The proposal is also considered to be consistent with the current strategic direction set by the ALPS, which identifies the site as part of the 'City Centre' area and states that Albany should remain the commercial centre of the Lower Great Southern. The ALPS indicates support for a mix of businesses within the city centre to diversify the local economy and provide jobs. It further indicates support for the development of health care facilities within or near major centres to cater to community needs.
- 11. The size, topography and location of the subject lots mean that they are well suited to the development of a health precinct. They form one of the few large, relatively level gap sites close to the city centre and they are also in close proximity to a number of residential areas and less than 2km from Albany Health Campus.

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GOVERNMENT & PUBLIC CONSULTATION

12. The Town Planning Regulations 1967 require that a Local Planning Scheme amendment is initiated by a resolution of Council and that the consent of the Environmental Protection Authority and the Department of Planning is obtained, prior to the proposal being advertised for public comment. Consequently, no consultation has been undertaken at this stage.

STATUTORY IMPLICATIONS

- 13. Scheme amendments undergo a statutory process in accordance with the *Planning and Development Act 2005* and *Town Planning Regulations 1967*.
- 14. Section 75 of the Planning and Development Act 2005 allows a local government authority to amend its local planning scheme with the approval of the Minister for Planning. Council resolution is sought for the initiation of a local planning scheme amendment.
- 15. Regulation 25 of the Town Planning Regulations 1967 sets out the process for amending the LPS.
- 16. Voting requirement for this item is **SIMPLE MAJORITY**

POLICY IMPLICATIONS

17. There are no policy implications relating to this item.

RISK IDENTIFICATION & MITIGATION

18. The risk identification and categorisation relies on the City's <u>Enterprise Risk</u> Management Framework.

Risk	Likelihoo	Consequence	Risk	Mitigation
	d		Analysis	
Organisational Operations and Reputation. The proposal may not be accepted by the Western Australian	Unlikely	Minor	Low	If not supported by the WAPC or Minister, the amendment will not be progressed and the City will advise the proponent that they may submit a modified proposal.
Planning Commission or the Minister for Planning. Community,	Unlikely	Minor	Low	Widely consulting with all parties
Organisational Operations and Reputation. The proposal may attract objections from members of the public or other Government agencies.	•			who may be affected and all government agencies should mitigate any risk in this regard. If necessary, further information can be requested from the proponent as part of the amendment process.

FINANCIAL IMPLICATIONS

19. Nil.

LEGAL IMPLICATIONS

20. Nil.

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ENVIRONMENTAL CONSIDERATIONS

21. The subject lots are cleared of native vegetation and covered in kikuyu grass. Three open drainage ditches run across the subject lots; the first across Lot 312, approximately 5m inside the western lot boundary in a northerly direction; the second across Lot 312, approximately 40m from the western lot boundary and also in a northerly direction; and the third across Lot 1315 from a point approximately 19m from the eastern lot boundary in a north-westerly direction. All three drainage lines converge at a point approximately 3.5m from the northern boundary and 24m from the western boundary of Lot 312. They are then piped under Cockburn Road and into the district stormwater drainage system. A Local Water Management Strategy has been prepared for the subject lots to determine the most appropriate method of stormwater attenuation and disposal.

ALTERNATE OPTIONS

- 22. Council has the following alternate options in relation to this item, which are:
 - To resolve to initiate the scheme amendment with modifications; or
 - Resolve not to initiate the scheme amendment.

SUMMARY CONCLUSION

23. It is recommended that Council initiate Local Planning Scheme Amendment No. 4, as it is a natural extension of an existing mixed use precinct that will bring community benefit and potential for economic development, and it is consistent with the current strategic direction set within the ALPS.

Consulted References	:	1. Local Planning Scheme No. 1	
		2. Albany Local Planning Strategy 2010	
		3. City of Albany Strategic Community Plan 2023	
		4. City of Corporate Business Plan 2013-2017	
		5. WA Planning Commission (WAPC) Statement of	
		Planning Policy 1 (SPP 1).	
File Number (Name of Ward)	:	LAMD11 (Frederickstown Ward)	
Previous Reference	:	NIL	

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PD078: PLANNING AND BUILDING REPORTS FEBRUARY 2015

Proponent : City of Albany

Attachment : Planning and Building Reports February 2015

Report Prepared By : Administration Officer-Planning (K Smith)

Responsible Officer(s): : Executive Director Planning & Development Services

(D Putland)

Responsible Officer's Signature:

RECOMMENDATION

PD078: RESOLUTION

VOTING REQUIREMENT: SIMPLE MAJORITY

MOVED: COUNCILLOR HOLLINGWORTH SECONDED: COUNCILLOR SUTTON

THAT Council NOTE the Planning and Building Reports for February 2015.

CARRIED 11-0

PD078 110 **PD078**

14. NEW BUSINESS OF AN URGENT NATURE INTRODUCED BY DECISION OF COUNCIL

CSF155: DECISION FROM ANNUAL GENERAL MEETING OF ELECTORS

15. MOTIONS OF WHICH PREVIOUS NOTICE HAS BEEN GIVEN.

15.1: NOTICE OF MOTION BY COUNCILLOR PRICE

15.1: NOTICE OF MOTION BY COUNCILLOR PRICE

MOVED: COUNCILLOR PRICE

SECONDED: COUNCILLOR WILLIAMS

THAT the City review Section 4 of the Code of Conduct (Conduct of Council Members, Committee Members, Volunteers and Staff) to include provision for respecting and valuing diversity of gender, race and religion.

CARRIED 11-0

Councillor's Reason:

We live in a diverse community and this diversity is reflected in our Council and City.

Our *Code of Conduct* makes general reference to behavioural standards which may be broadly interpreted and applied, however, the Code does not include specific reference to discriminatory behaviour.

Respecting and valuing diversity is standard practice in all Australian workplaces and has also been adopted by some Western Australian local governments with diverse communities.

Officer's Comment (CEO):

Supported.

15.2: NOTICE OF MOTION BY COUNCILLOR PRICE

15.2: NOTICE OF MOTION BY COUNCILLOR PRICE

MOVED: COUNCILLOR PRICE

SECONDED: COUNCILLOR HAMMOND

- (a) With consideration to the Future of Visitor Centres in WA: Final Report (August 2014) commissioned by Tourism WA, the CEO initiate a performance review of the Albany Visitor Centre, including operational and financial performance; and
- (b) Within 14 days the CEO provides Terms of Reference for the review for consideration by Council prior to commencement.

CARRIED 11-0

Councillor's Reason:

An objective of the study commissioned by Tourism WA was to form sound recommendations to the WA visitor network on new models and transition strategies for individual centres.

The Albany Visitor Centre is amongst some WA centres facing operating challenges in a changing and dynamic tourism marketplace. It currently runs at an operating loss.

A performance review will help to inform Council decision making processes in relation to economic development and particularly tourism development as the Visitor Centre forms an important part of the City's tourism policy and budget matrix.

Referenced Report:

http://www.tourism.wa.gov.au/Publications%20Library/Research%20and%20reports/The %20future%20of%20visitor%20centres%20in%20WA%20-%20full%20report.pdf

Officer's Comment (CEO):

The Notice of Motion calls for a review without making any judgements, and all Council operations should occasionally be subject to the same. Mr Dean Lee has the experience and knowledge to undertake the investigation.

As such, it is supported.

- 16. REPORTS OF CITY OFFICERS Nil
- 17. MEETING CLOSED TO PUBLIC.

CSF154: RENAMING OF LESSER HALL-CONFIDENTIAL

18. CLOSURE. <u>8:47:39 PM</u> There being no further business the Mayor declared the meeting closed.

Dennis W Wellington

MeyA

MAYOR

APPENDIX A

TABLED DOCUMENTS

NAME	REFERENCE	FILE
Mr Richard Vogwill	PD075	GO.COM.3
Ms Miriam Lang	CS018	GO.COM.3

APPENDIX A

TABLED ADDRESS BY MR RICHARD VOGWILL



City of Albany, Ordinary Council Meeting, March 24, 2015 Item PD075: Lots 1 & 2, Frenchman Bay Rd, Non-Conforming Application for a Development Guide Plan

<u>Discussion and questions directed initially to the CEO, City of Albany.</u>

Mr Mayor and Councillors

As President of the Frenchman Bay Association I would like to make the following comments on the Development Guide Plan before Council for 20 short-term tourist accommodation dwellings; 10 permanent residential dwellings; and on-site water supply and sewage treatment on the old caravan park site.

The current document does not include enough detailed design for the development to allow us to fully assess the proposal at this stage. However, initially there appears to three potential problem areas with the proposed development:

- The environmental impacts of on-site sewage processing and disposal for 30 units above Whalers Beach, this goes against SU 13
- The long-term sustainability of the on-site groundwater supply, this goes against SU 13; and
- The use of a Local Strategic Site for residential development, this goes against the City's policies for such sites.

As you all know two City of Albany policies (*Significant Tourist Accommodation Sites* and *Frenchman Bay Tourist Development Site*) state that all Local Strategic Sites (except Middleton Beach) are intended solely for tourism purposes. In spite of this, the Planning and Development Committee recommends permanent residential units on this site.

This is a critically important tourism site. Economic considerations should not be a reason for allowing a permanent residential component on this site. Once approval for development is given there is no turning back and

Albany residents will have to live with what has been approved. The worst outcome would be for the current proposal to morph into a standard residential subdivision. Even though there may be some pressure to approve development on a site that has become an eyesore, we have to get it right at this early stage.

Question 1

Two City of Albany policies (Significant Tourist Accommodation Sites and Frenchman Bay Tourist Development Site) state that there is to be no residential development allowed on the subject site because it is a 'Local Strategic Site', intended solely for tourist accommodation.

➤ Why have the Planning and Development Committee recommendations not followed these two important City of Albany policies, by supporting a permanent residential component in the proposed development plan?

Question 2 & 3

The minutes/agenda from the Planning and Development Committee Meeting appear to indicate support for allowing permanent residential developments at Local Strategic Tourism Sites as defined in City of Albany policies.

➤ If Council supports the advertising of the subject Development Guide Plan, does that indicate that permanent residential developments will now be considered at all such sites - which goes against current City of Albany policies?

If so, changing the planning framework to enable residential developments on premier tourist/holiday accommodation sites should be debated publically prior to the consideration/acceptance of the subject non-conforming Application for Development Guide Plan.

Why has this not happened?

Question 4

In the report, it is stated that the proposed development is only financially viable if permanent residential is allowed. We assume that sales of the permanent residential units will defray early construction costs, but equally if the entire development was only short-stay tourist accommodation, these units could be 'sold off the plan' to generate early revenue.

➤ Why not consider including only short-stay tourist accommodation in the development, as early sales of units could equally well generate front end revenue?

Question 5

Throughout the report it is stated that for the short-stay tourist accommodation, the owners are limited to a total annual stay of 3 months duration.

➤ How is this requirement monitored or controlled to ensure owners comply with this condition? Please explain the procedure that is followed and what records are kept and whether these records are available to legitimate interested parties?

Question 6

➤ If no one polices the 3 month stipulation in the tourist dwellings, what will prevent the entire development from becoming the equivalent to permanent residential?

Question 7

In the minutes of the Planning and Development Committee Meeting of 4 March 2015, it is stated that "The proposal is consistent with the strategic direction in ALPS".

➤ Can you explain how this non-conforming application can be interpreted to reach that conclusion?

Question 8

- ➤ If Council allows this proposal to proceed to the detailed design phase and once a detailed design report has been submitted, will the City guarantee the following:
 - Explanation to the public about the non-conforming aspects (permanent residential and connection to reticulated water and sewerage etc.) of the development;
 - Extensive advertising of the proposed development and numerous requests for public submissions on the detailed design report;
 - Extensive community consultation, including a public meeting to discuss all aspects of the development and seek community views about it: and

• Evaluate public responses and submissions to the proposed development and carefully consider these in reaching future decisions about the development?

Question 9

➤ If Council allows this proposal to proceed to the detailed design phase, will the detailed design report be reviewed by the appropriate WA Government Departments? If so, will the public have early and easy access to these reviews?

Question 10

➤ Agenda Item 19 outlines a condition of construction (2 tourist units developed to every 1 permanent residential unit developed) as a type of control on the residential component of the proposed development. It goes on to say "This provision could potentially be varied subject to alternative tourism outcomes being achieved on site to the satisfaction of the City of Albany". What does this open-ended statement mean? It implies that a higher percentage of permanent residential units could be allowed on the site in the future.

We look forward to receiving written answers to our queries. Thank you for your attention.

Richard Vogwill, La Perouse Road, Goode Beach President, Frenchman Bay Association Inc.

APPENDIX A

TABLED ADDRESS BY MS MIRIAM LANG

sport by our winds

The Albany Rifle Club has been in existence for many years fostering the responsible sport of long range competitive target rifle shooting. The facilities of the Albany Rifle Club incorporated were built some 32 years ago by a group of visionary gentlemen. I say visionary, because the range was built with the foresight to host large competitions, with up to 20 competitors competing at any one time. The only other range in Western Australia until recently comprising 20 competitor positions was the well known Swanbourne and Kalgoorlie Rifle Ranges. The Albany Range offers competition over 300 to 800metres and blustering winds as you can imagine. This range has been referred to as one of the better ranges in Australia, based on its facilities, the shooting gallery and the challenge is poses to the

Other than a 20 target shooting gallery nestled into the Sand dunes, the visionary gentleman of the past, ensured the club had a club house equipped with a Kitchen, a Bar and necessary ablution blocks and facilities for visiting competitive shooters to comfortably camp under the shade of a gum tree.

With the Albany Rifle Range being one of its kind in Western Australia and with access being withdrawn from the Swanbourne Range in Perth, the Western Australian Rifle Association has offered the Albany Rifle Club the opportunity to host its annual State Championship, namely the "Queens" in 2015. It is This event will take place fate

Septender and 1.20 awars Bighdayers

APPENDIX A

TABLED ADDRESS BY MS MIRIAM LANG

likely given the massive amount of work to be done in redeveloping the Western Australian Rifle Associations home range that Albany will be asked to host the event more than once.

The Albany Rifle Club is extremely proud of the opportunity to host this event and further more attract this premier state wide event to City of Albany. It is likely that the event will attract some 180 to 200 competitive target rifle shooters to Albany for atleast 6 days of rigorous competition. Along with each shooter comes in most cases at the travelling family.

family. The state event has been advent Bed rachaely hope to attract to The Albany Rifle club consisting of a stable number of 30 members allocates funds annually to the upkeep of its facilities. However, with the impending state championships, the club believes that to current kitchen facilities are in a desparate need of an upgrade to streamline the catering of up to 350 to

The 180 odd competitors with partners are likely to Appear to the Subject of Own Grand The 180 odd competitors with partners are likely to Appear to the 180 odd competitors with partners are likely to Appear to the 180 odd competitors with school holidays. In addition many of the competitors and their families will be accommodated by local hotels and motels contributing to the local economy of Albany. It is likely that while the shooting member is competing

undertaking a vast variety of tourism activities across the City of Albany and its many local attractions. A quick back of the envelopecalculation indicates that

that the extended families will be shopping and

TABLED ADDRESS BY MS MIRIAM LANG

the City of Albany and its associated business community has the potential to reap the benefit of approximately \$175,000 over a 9 day period. This is likely to be conservative.

The closing ceremony of the Western Australian Rifle Association Queens event attracts a number of high profile dignitaries. While these are to be confirmed; the invitation list will comprise of The Premier Colin Barnett, The Minister For Sports and Recreation, Minister Redman our neighbor from Denmark, representatives from the Navy and the Army. We envisage that local representation will include the Mayor of Albany, Mr Dennis Wellington, the Regional Manager of the Department of Sport and Recreation and the Chief Executive Officer of the Great Southern Development Commission.

Hosting this event offers the opportunity to put Albany on the map nationally and for any investment in the range to be most certainly given back to the City of Albany and its associated community.

We thank you for your time and trust that you will look favourably upon the sport that has existed for over 100 years in Western Australia and has a vibrant history that was initiated by Queen Victoria and is fitting the current Anzac theme for this city.

Thanks Again.

Albany RIFLE CLUB